Union Calendar No. 281

110TH CONGRESS 1ST SESSION

H. R. 3887

[Report No. 110-430, Part 1]

To authorize appropriations for fiscal years 2008 through 2011 for the Trafficking Victims Protection Act of 2000, to enhance measures to combat forced labor, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 18, 2007

Mr. Lantos (for himself, Mr. Smith of New Jersey, Mr. Conyers, Mr. Wolf, Mr. George Miller of California, Ms. Ros-Lehtinen, Ms. Zoe Lofgren of California, Mr. Pitts, Mrs. Maloney of New York, Mrs. Drake, Mr. Nadler, and Mr. Hastings of Florida) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on the Judiciary and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

November 6, 2007

Reported from the Committee on Foreign Affairs with amendments [Strike out all after the enacting clause and insert the part printed in italic]

November 6, 2007

Committee on Energy and Commerce discharged

NOVEMBER 6, 2007

Referral to the Committee on the Judiciary extended for a period ending not later than November 9, 2007

NOVEMBER 9, 2007

Referral to the Committee on the Judiciary extended for a period ending not later than November 20, 2007

NOVEMBER 20, 2007

Additional sponsors: Mr. Chabot, Mr. Burton of Indiana, Ms. Jackson-

LEE of Texas, Mr. Fortenberry, Ms. Solis, Mr. Payne, Mr. Berman, Mr. Sires, Mr. Sherman, Ms. Wasserman Schultz, Mr. Ackerman, Mr. Inglis of South Carolina, Mr. Engel, Mr. Miller of Florida, Mr. Daniel E. Lungren of California, Ms. Sutton, Mr. Peterson of Minnesota, Mr. Delahunt, Mr. Pence, Mr. Moran of Virginia, Mr. McCotter, Mr. Allen, Mr. Simpson, Ms. Hooley, Mr. Gutierrez, Mr. Murphy of Connecticut, Mr. Bachus, Mr. Ramstad, Mr. Billrakis, Mr. Fortuño, and Ms. Clarke

November 20, 2007

Committee on the Judiciary discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on October 18, 2007]

A BILL

To authorize appropriations for fiscal years 2008 through 2011 for the Trafficking Victims Protection Act of 2000, to enhance measures to combat forced labor, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the "Wil-
- 5 liam Wilberforce Trafficking Victims Protection Reauthor-
- 6 ization Act of 2007".
- 7 (b) Table of Contents for
- 8 this Act is as follows:
 - Sec. 1. Short title and table of contents.

TITLE I—COMBATTING INTERNATIONAL TRAFFICKING IN PERSONS

- Sec. 101. Interagency Task Force to Monitor and Combat Trafficking.
- Sec. 102. Office to Monitor and Combat Trafficking.
- Sec. 103. Prevention and prosecution of trafficking in foreign countries.
- Sec. 104. Assistance for victims of trafficking in other countries.
- Sec. 105. Increasing effectiveness of anti-trafficking programs.

- Sec. 106. Minimum standards for the elimination of trafficking.
- Sec. 107. Actions against governments failing to meet minimum standards.
- Sec. 108. Research on domestic and international trafficking in persons.
- Sec. 109. Presidential Award for Extraordinary Efforts to Combat Trafficking in Persons.
- Sec. 110. Responsibilities of consular officers of the Department of State.
- Sec. 111. Report on activities of the Department of Labor to monitor and combat forced labor and child labor.
- Sec. 112. Sense of Congress regarding multilateral framework between labor exporting and labor importing countries.

TITLE II—COMBATTING TRAFFICKING IN PERSONS IN THE UNITED STATES

Subtitle A—Ensuring Availability of Possible Witnesses and Informants

- Sec. 201. Protecting trafficking victims against retaliation.
- Sec. 202. Information for work-based nonimmigrants on legal rights and resources.
- Sec. 203. Clarification of roles of Secretary of Homeland Security and Attorney General.
- Sec. 204. Relief for certain victims pending actions on petitions and applications for relief.
- Sec. 205. Parole for derivatives of trafficking victims.
- Sec. 206. Implementation of Trafficking Victims Protection Reauthorization Act of 2005.

Subtitle B—Assistance for Trafficking Victims

- Sec. 211. Victim of trafficking certification process.
- Sec. 212. Assistance for certain visa applicants.
- Sec. 213. Interim assistance for child victims of trafficking.
- Sec. 214. Ensuring assistance for all victims of trafficking in persons.

Subtitle C—Penalties Against Traffickers and Other Crimes

- Sec. 221. Enhancing trafficking and other related offenses.
- Sec. 222. Jurisdiction in certain trafficking offenses.
- Sec. 223. Amendment of other crimes related to trafficking.
- Sec. 224. Model statutes provided to States.

Subtitle D—Activities of the United States Government

- Sec. 231. Annual report by the Attorney General.
- Sec. 232. Annual anti-trafficking conference.
- Sec. 233. Senior Policy Operating Group.
- Sec. 234. Coordinators to Combat Human Trafficking.
- Sec. 235. Preventing United States travel by traffickers.
- Sec. 236. Enhancing efforts to combat the trafficking of children.

TITLE III—AUTHORIZATIONS OF APPROPRIATIONS

- Sec. 301. Trafficking Victims Protection Act of 2000.
- Sec. 302. Trafficking Victims Protection Reauthorization Act of 2005.
- Sec. 303. Rule of construction.
- Sec. 304. Technical amendments.

TITLE IV—PREVENTION OF THE USE OF CHILD SOLDIERS

- Sec. 401. Short title.
- Sec. 402. Definitions.
- Sec. 403. Findings.
- Sec. 404. Sense of Congress.
- Sec. 405. Prohibition on provision of military assistance to foreign governments that recruit or use child soldiers.
- Sec. 406. Reports.
- Sec. 407. Training for Foreign Service officers.

1 TITLE I—COMBATTING INTER-

2 NATIONAL TRAFFICKING IN

3 **PERSONS**

- 4 SEC. 101. INTERAGENCY TASK FORCE TO MONITOR AND
- 5 **COMBAT TRAFFICKING.**
- 6 Section 105(b) of the Trafficking Victims Protection
- 7 Act of 2000 (22 U.S.C. 7103(b)) is amended by inserting
- 8 "the Secretary of Education," after "the Secretary of Home-
- 9 land Security,".
- 10 SEC. 102. OFFICE TO MONITOR AND COMBAT TRAFFICKING.
- 11 (a) In General.—Section 105(e) of the Trafficking
- 12 Victims Protection Act of 2000 (22 U.S.C. 7103(e)) is
- 13 amended to read as follows:
- 14 "(e) Office to Monitor and Combat Traf-
- 15 FICKING.—
- 16 "(1) Establishment.—The Secretary of State
- shall establish within the Department of State an Of-
- 18 fice to Monitor and Combat Trafficking, which shall
- be headed by a Director, who shall be appointed by
- 20 the President, by and with the advice and consent of
- 21 the Senate, with the rank of Ambassador-at-Large.

- 1 "(2) RESPONSIBILITIES.—The Director shall 2 have the following responsibilities:
 - "(A) The Director shall have primary responsibility for assisting the Secretary of State in carrying out the purposes of this division, shall provide assistance to the Task Force, and may have additional responsibilities as determined by the Secretary of State.
 - "(B) The Director shall consult with nongovernmental organizations and multilateral organizations, and with trafficking victims or other affected persons. The Director shall have the authority to take evidence in public hearings or by other means.
 - "(C) The Director shall, in coordination and cooperation with the Assistant Secretary for International Labor Affairs and other officials at the Department of State involved in corporate responsibility and other relevant officials of the United States Government, be responsible for promoting, building, and sustaining partnerships between the United States Government and private entities (including foundations, universities, corporations, community-based organizations, and other nongovernmental organizations)

to ensure that United States citizens do not use 1 2 any item, product, or material produced or extracted with the use of labor from victims of se-3 4 vere forms of trafficking and to ensure that such entities do not contribute to trafficking in per-5 6 sons involving sexual exploitation, such as 7 through work with the airlines and tourism in-8 dustries.

- "(D) The Director shall be responsible solely for all policy, funding, and programming decisions regarding funds made available for trafficking in persons programs that are centrally controlled by the Department of State.
- "(3) Coordination.—Any trafficking in persons programs of the Department of State or the United States Agency for International Development that are not centrally controlled by the Department of State shall be carried out with concurrence of the Director.".
- 20 (b) Sense of Congress.—It is the sense of Congress 21 that—
- 22 (1) the Secretary of State should make every ef-23 fort to locate the Office to Monitor and Combat Traf-24 ficking, established pursuant to section 105(e) of the 25 Trafficking Victims Protection Act of 2000 (as

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1	amended by subsection (a) of this section), at the
2	headquarters for the Department of State, known as
3	the Harry S. Truman Federal Building, located in
4	the District of Columbia; and
5	(2) the Office to Monitor and Combat Trafficking
6	should be assigned office space in such building that
7	reflects the importance of the implementation of such
8	Act and the broad and historic mission of the Office
9	to end modern-day slavery.
10	SEC. 103. PREVENTION AND PROSECUTION OF TRAF-
11	FICKING IN FOREIGN COUNTRIES.
12	(a) Prevention.—Section 106 of the Trafficking Vic-
13	tims Protection Act of 2000 (22 U.S.C. 7104) is amended
14	by adding at the end the following new subsection:
15	"(i) Additional Measures To Prevent and Deter
16	Trafficking.—The President shall establish and carry out
17	programs to prevent and deter trafficking in persons. Such
18	programs may include—
19	"(1) technical assistance and other support for
20	the capacity of foreign governments to investigate,
21	identify, and carry out inspections of private entities,
22	including labor recruitment centers, at which traf-
23	ficking victims may be exploited, particularly exploi-
24	tation involving forced and child labor;

- "(2) technical assistance and other support for 1 2 foreign governments and nongovernmental organiza-3 tions to provide immigrant populations with infor-4 mation regarding the rights of such populations in 5 the foreign country and any information regarding 6 in-country nongovernmental organization-operated hotlines of the type described in section 107(a)(1)(A)7 8 of this Act, with such information to be provided in 9 the native languages of the major immigrant groups 10 of such populations;
 - "(3) technical assistance to provide legal frameworks and other programs to foreign governments and nongovernmental organizations to ensure that foreign migrant workers are provided protection equal to nationals of the foreign country, that labor recruitment firms are regulated, and that workers providing domestic services in households are provided protection under labor rights laws; and
 - "(4) assistance to foreign governments to register vulnerable populations as citizens or nationals of the country to reduce the ability of traffickers to exploit such populations.".
- 23 (b) PROSECUTION.—Section 134(a)(2) of the Foreign 24 Assistance Act of 1961 (22 U.S.C. 2152d(a)(2)) is amended 25 by adding at the end before the semi-colon the following:

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1	", including investigation of individuals and entities that
2	may be involved in trafficking in persons involving sexual
3	exploitation".
4	SEC. 104. ASSISTANCE FOR VICTIMS OF TRAFFICKING IN
5	OTHER COUNTRIES.
6	Section 107(a) of Trafficking Victims Protection Act
7	of 2000 (22 U.S.C. 7105(a)) is amended—
8	(1) in paragraph (1)—
9	(A) in the second sentence, by inserting at
10	the end before the period the following: ", and
11	shall be carried out in a manner which takes
12	into account the cross-border, regional, and
13	transnational aspects of trafficking in persons";
14	and
15	(B) by adding at the end the following new
16	subparagraph:
17	"(F) In cooperation and coordination with
18	the United Nations High Commissioner for Refu-
19	gees, the International Organization of Migra-
20	tion, and other relevant organizations, support
21	for increased protections for refugees and inter-
22	nally displaced persons, including outreach and
23	education efforts to prevent such refugees and in-
24	ternally displaced persons from being exploited
25	by traffickers."; and

1 (2) in paragraph (2), by adding at the end the 2 following new sentence: "In carrying out this para-3 graph, the Secretary and the Administrator shall take 4 all appropriate steps to ensure that cooperative efforts 5 among foreign countries are undertaken on a regional 6 basis.".

7 SEC. 105. INCREASING EFFECTIVENESS OF ANTI-TRAF-

8 FICKING PROGRAMS.

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- (a) FINDINGS.—Congress makes the following findings:
 - (1) United States assistance programs require enhanced monitoring and evaluation to ensure that United States funds are appropriately spent.
 - (2) Such monitoring and evaluation should measure results—the actual effects of assistance—as well as outcomes—the numerical product of assistance, such as the number of individuals assisted, systems established, and funds provided through programs.
 - (3) While the results of programs related to trafficking in persons may be difficult to measure because of the criminal and underground nature of trafficking in persons, making efforts to measure such results are critical to learning the extent to which United States assistance programs affect the nature and severity of

1	trafficking and change the fundamental conditions
2	that facilitate trafficking.
3	(b) Amendment.—The Trafficking Victims Protection
4	Act of 2000 (22 U.S.C. 7101 et seq.) is amended by insert-
5	ing after section 107 the following new section:
6	"SEC. 107A. INCREASING EFFECTIVENESS OF ANTI-TRAF-
7	FICKING PROGRAMS.
8	"(a) Awarding of Grants, Cooperative Agree-
9	MENTS, AND CONTRACTS.—The head of each department
10	and agency of the United States Government that admin-
11	isters funds made available for programs described in this
12	division and the amendments made by this division in the
13	United States and foreign countries shall—
14	"(1) make solicitations of grants, cooperative
15	agreements, and contracts for such programs publicly
16	available;
17	"(2) award grants, cooperative agreements, and
18	contracts on a full and open competitive basis, con-
19	sistent with existing law; and
20	"(3) ensure that internal department or agency
21	review process for such grants, cooperative agree-
22	ments, and contracts is not subject to ad hoc or inter-
23	mittent review by individuals or organizations out-
24	side the United States Government not otherwise pro-

1	vided for in the process described in paragraphs (1)
2	and (2).
3	"(b) Evaluation of Trafficking Programs.—
4	"(1) In general.—The President shall establish
5	and implement a system to monitor and evaluate the
6	effectiveness and efficiency of assistance provided
7	under anti-trafficking programs established and car-
8	ried out under this division and the amendments
9	made by this division on a program-by-program basis
10	in order to maximize the long-term sustainable devel-
11	opment impact of such assistance.
12	"(2) Requirements.—In carrying out para-
13	graph (1), the President shall—
14	"(A) establish performance goals for assist-
15	ance described in paragraph (1) and express
16	such goals in an objective and quantifiable form,
17	to the extent practicable;
18	"(B) ensure that performance indicators are
19	used for each United States program authorized
20	by this division and the amendments made by
21	this division to measure and assess the achieve-
22	ment of the performance goals described in sub-
23	paragraph (A); and
24	"(C) provide a basis for recommendations
25	for adjustments to assistance described in para-

- 1 graph (1) to enhance the impact of such assist-
- 2 ance.
- 3 "(c) Targeted Use of Trafficking Programs.—
- 4 The Director of the Office to Monitor and Combat Traf-
- 5 ficking shall undertake efforts to provide assistance to for-
- 6 eign countries and nongovernmental organizations under
- 7 this division and the amendments made by this division
- 8 based on the priorities and country assessments contained
- 9 in the most recent report submitted by the Secretary of
- 10 State to Congress pursuant to section 110(b) of this Act.
- 11 "(d) Consistency With Other Programs.—The
- 12 President shall take steps to ensure that the design, moni-
- 13 toring, and evaluation of United States assistance programs
- 14 for emergency relief, development, and poverty alleviation
- 15 under part I and chapter 4 of part II of the Foreign Assist-
- 16 ance Act of 1961 and other similar United States assistance
- 17 programs are carried out in a manner that takes into ac-
- 18 count and are consistent with United States policies and
- 19 other United States programs relating to combatting traf-
- 20 ficking in persons.
- 21 "(e) Authorization of Appropriations.—For each
- 22 of the fiscal years 2008 through 2011, up to 2 percent of
- 23 the amounts made available to carry out this division and
- 24 the amendments made by this division may be used to carry
- 25 out this section.".

1	SEC. 106. MINIMUM STANDARDS FOR THE ELIMINATION OF
2	TRAFFICKING.
3	(a) Minimum Standards.—Subsection (a) of section
4	108 of the Trafficking Victims Protection Act of 2000 (22
5	U.S.C. 7106) is amended in the matter preceding para-
6	graph (1) by striking "a significant number of".
7	(b) Criteria.—Subsection (b) of such section is
8	amended—
9	(1) in paragraph (1)—
10	(A) in the first sentence, by inserting at the
11	end before the period the following: ", including
12	in all appropriate cases requiring incarceration
13	of individuals convicted of such acts"; and
14	(B) by inserting after the first sentence the
15	following new sentence: "For purposes of the pre-
16	ceding sentence, suspended or significantly-re-
17	duced sentences for convictions of acts of severe
18	forms of trafficking in persons shall not be con-
19	sidered to be an indicator of serious and sus-
20	tained efforts to eliminate severe forms of traf-
21	ficking in persons.";
22	(2) in paragraph (2), by inserting at the end be-
23	fore the period the following: ", including by pro-
24	viding training to law enforcement and immigration
25	officials in the identification and treatment of traf-

1	ficking victims using approaches that focus on the
2	needs of the victims";
3	(3) in paragraph (3), by striking ", measures to
4	reduce the demand for commercial sex acts and for
5	participation in international sex tourism by nation-
6	als of the country" and inserting ", measures to es-
7	tablish the identity of local populations, including
8	birth registration, citizenship, and nationality"; and
9	(4) by adding at the end the following new para-
10	graph:
11	"(11) Whether the government has made serious
12	and sustained efforts to reduce the demand for com-
13	mercial sex acts and for participation in inter-
14	national sex tourism by nationals of the country.".
15	SEC. 107. ACTIONS AGAINST GOVERNMENTS FAILING TO
16	MEET MINIMUM STANDARDS.
17	(a) Countries on Special Watch List Relating
18	TO TRAFFICKING IN PERSONS FOR TWO CONSECUTIVE
19	Years.—Subsection (b)(3) of section 110 of the Trafficking
20	Victims Protection Act of 2000 (22 U.S.C. 7107) is amend-
21	ed by adding the following at the end the following new
22	subparagraph:
23	"(D) Countries on special watch list
24	FOR TWO CONSECUTIVE YEARS.—If a country is
25	included on the special watch list described in

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subparagraph (A) for two consecutive years, such country shall be included on the list of countries described in paragraph (1)(C), unless the Secretary of State determines that (i) the country has a written plan to begin making significant efforts to bring itself into compliance with the minimum standards for the elimination of trafficking, (ii) the plan, if implemented, would constitute making such significant efforts, and (iii) the country is devoting sufficient resources to implement the plan, and, as part of the report required by paragraph (1) and the interim assessment required by subparagraph (B), the Secretary provides to the appropriate congressional committees credible evidence that the country meets the requirements of clauses (i) through (iii). The Secretary may make a determination under the preceding sentence with respect to a country for not more than two consecutive years.". (b) Clarification of Measures Against Certain

21 (b) CLARIFICATION OF MEASURES AGAINST CERTAIN
22 FOREIGN COUNTRIES.—Subsection (d)(1)(A)(ii) of such
23 section is amended by striking "the United States will not
24 provide" and inserting "the United States will not provide

- 1 such assistance to the government of the country for the sub-
- 2 sequent fiscal year and will not provide".
- 3 (c) Translation of Trafficking in Persons Re-
- 4 *PORT.*—

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- (1) Translation required.—The Secretary of 5 6 State shall expand the timely translation of the an-7 nual report required under section 110(b) of the Traf-8 ficking Victims Protection Act of 2000 (22 U.S.C. 9 7107(b)) into the principal languages of as many 10 countries as possible, with particular emphasis on 11 those countries on the lists described in subpara-12 graphs (B) and (C) of paragraph (1) of such section 13 and shall ensure that such translations are made 14 available to the public, including through postings on 15 appropriate Internet websites.
 - (2) MATTERS TO BE INCLUDED.—The translation required by paragraph (1) shall include the introduction, other sections of general interest, and the relevant country narratives of the annual report. The Secretary of State shall ensure that such translations are available on the Internet website of the Department of State.

1 SEC. 108. RESEARCH ON DOMESTIC AND INTERNATIONAL

)	TRAFFICKING	IN DEDCOME
' ,	IKAPPILAING	IN PRASUNS.

- 3 (a) In General.—Subsection (a)(5) of section 112A
- 4 of the Trafficking Victims Protection Act of 2000 (22 U.S.C.
- 5 7109a) is amended by adding at the end the following new
- 6 sentence: "Such mechanism shall include, not later than two
- 7 years after the date of the enactment of the William Wilber-
- 8 force Trafficking Victims Protection Reauthorization Act of
- 9 2007, the establishment of an integrated data base by com-
- 10 bining all applicable data collected by each Federal depart-
- 11 ment and agency represented on the Interagency Task Force
- 12 to Monitor and Combat Trafficking (established under sec-
- 13 tion 105 of this Act) and, to the maximum extent prac-
- 14 ticable, applicable data from relevant international organi-
- 15 zations, for the purposes of improving coordination of the
- 16 collection of data related to trafficking in persons by each
- 17 agency of the United States Government that collects such
- 18 data, promoting uniformity of such data collection and
- 19 standards and systems related to such collection, and under-
- 20 taking a meta-analysis of patterns of trafficking in persons,
- 21 slavery, and slave-like conditions.".
- 22 (b) Role of Government.—Subsection (b) of such
- 23 section is amended by inserting after "subsection (a)(4)"
- 24 the following: "and the second sentence of subsection (a)(5)".

1	SEC. 109. PRESIDENTIAL AWARD FOR EXTRAORDINARY EF-
2	FORTS TO COMBAT TRAFFICKING IN PER-
3	SONS.
4	The Trafficking Victims Protection Act of 2000 (22
5	U.S.C. 7101 et seq.) is amended by inserting after section
6	112A the following new section:
7	"SEC. 112B. PRESIDENTIAL AWARD FOR EXTRAORDINARY
8	EFFORTS TO COMBAT TRAFFICKING IN PER-
9	SONS.
10	"(a) Establishment of Award.—The President is
11	authorized to establish an award for extraordinary efforts
12	engaged in outside the United States to combat trafficking
13	in persons, to be known as the 'Presidential Award for Ex-
14	traordinary Efforts to Combat Trafficking in Persons'. To
15	the maximum extent practicable, the Secretary should make
16	the award annually to up to 5 individuals or organizations,
17	including individuals who are United States citizens or for-
18	eign nationals and United States or foreign nongovern-
19	mental organizations.
20	"(b) Selection.—The President shall establish proce-
21	dures for selecting recipients of the award authorized under
22	subsection (a).
23	"(c) Ceremony.—The President shall host an annual
24	ceremony for recipients of the award authorized under sub-
25	section (a) at the time the report required by section 110(b)
26	of this Act is submitted by the Secretary of State to Con-

1	gress pursuant to such section. The Secretary of State is
2	authorized to pay the costs associated with travel by each
3	recipient to the ceremony.
4	"(d) Authorization of Appropriations.—To carry
5	out this section, there are authorized to be appropriated
6	such sums as may be necessary for each of the fiscal years
7	2008 through 2011.".
8	SEC. 110. RESPONSIBILITIES OF CONSULAR OFFICERS OF
9	THE DEPARTMENT OF STATE.
10	(a) Interviews.—
11	(1) In general.—In the case of a consular
12	interview of an alien for an employment- or edu-
13	cation-based nonimmigrant visa, the consular officer
14	conducting the interview shall ensure that the alien
15	has received, both orally in a language that the appli-
16	cant understands and though the pamphlet required
17	under section 202, information relating to the fol-
18	lowing:
19	(A) The illegality of slavery, peonage, traf-
20	ficking in persons, sexual assault, extortion,
21	blackmail and worker exploitation in the United
22	States, and the right of the alien to retain the
23	alien's passport in the alien's possession at all
24	times.

- 1 (B) The availability of services for victims 2 of human trafficking and worker exploitation in the United States, including the contact informa-3 4 tion for relevant community organizations that 5 provide services to trafficking victims (to the ex-6 tent practicable), the National Trafficking in 7 Persons and Worker Exploitation Task Force 8 complaint line, the Operation Rescue and Re-9 store hotline, and a general description of the 10 types of victims services available if an individual is subject to trafficking in persons.
 - (C) The legal rights of immigrant victims of trafficking in persons, worker exploitation, and other related crimes under immigration, labor, and employment law, including the right to report abuse without retaliation, the availability of immigration and public benefits to such victims, and the right to seek redress in United States courts.
 - (D) The requirements that section 202(q)(2)places upon persons engaging in foreign labor contracting activity.
 - (2) Review.—Before conducting an interview described in paragraph (1), the consular officer shall

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- 1 review with the applicant the summary of the pam-2 phlet required under section 202.
- 3 (3) DEFINITION.—In this subsection, the term
 4 "employment- or education-based nonimmigrant
 5 visa" has the meaning given such term in section
 6 202(h).
- 7 (b) Special Provisions Relating to Aliens 8 Issued A-3 and G-5 Visas.—
- 9 (1) Elements of mandatory interview.—The 10 interview required under subsection (a) shall be re-11 quired for the issuance to an alien of a nonimmigrant 12 visa under subparagraph (A)(iii) or (G)(v) of section 13 101(a)(15) of the Immigration and Nationality Act 14 (8 U.S.C. 1101(a)(15)). The consular officer con-15 ducting the interview shall ensure that the employ-16 ment contract of the alien is in a language that the 17 alien can understand.
 - (2) Feasibility of oversight of employees
 Of Diplomats and representatives of other inStitutions.—Not later than 180 days after the date
 of the enactment of this Act, the Secretary of State
 shall submit to the Committee on Foreign Affairs of
 the House of Representatives and the Committee on
 Foreign Relations of the Senate a report on the feasibility of—

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- (A) establishing a system to monitor the treatment of aliens who have been admitted to the United States as nonimmigrants described in subparagraph (A)(iii) or (G)(v) of section 101(a)(15) of the Immigration and Nationality Act; and
 - (B) a range of compensation approaches, such as a bond program, compensation fund, or insurance scheme, to ensure that nonimmigrants described in subparagraph (A)(iii) or (G)(v) of section 101(a)(15) of the Immigration and Nationality Act receive appropriate compensation if their employer violates the terms of their employment contract and, with respect to each proposed compensation approach, an evaluation and proposal of how claims of rights violations will be adjudicated, compensation determinations will be made, and the program, fund, or scheme will be administered.
 - (3) Assistance to law enforcement investigations.—The Secretary of State shall cooperate, to the fullest extent possible consistent with the United States obligations under the Vienna Convention on Diplomatic Relations, done at Vienna, April 18, 1961, (23 U.S.T. 3229), with any investigation by

United States law enforcement authorities of crimes related to trafficking in persons, worker exploitation, or other related violations of United States law with respect to an alien described in paragraph (1).

(4) Zero tolerance for abuse.—

- (A) LIMITATION.—The Secretary of State shall direct consular officers not to issue a visa to an alien who applies for a visa under subparagraph (A)(iii) or (G)(v) of section 101(a)(15) of the Immigration and Nationality Act if the person who would employ such an alien serves at a diplomatic mission or an international institution described in subparagraph (B) of this paragraph.
- (B) MISSION OR INSTITUTION.—A diplomatic mission or international institution is referred to in subparagraph (A) if—
 - (i) the Secretary of State determines that an alien described in paragraph (1) has been subjected to trafficking of persons, worker exploitation, or other related violations of United States law, by an individual serving at such a mission or institution during the two year period before the

- date of the application for a visa referred to
 in subparagraph (A); or
 (ii) an individual serving at such a
 - (ii) an individual serving at such a mission or institution has departed the United States and there is credible evidence that such individual trafficked, exploited, or otherwise abused an alien described in paragraph (1).
 - (C) Exception.—The Secretary of State may suspend the application of the limitation under subparagraph (A) if the Secretary determines and reports to the committees specified in paragraph (2) that a mechanism is in place to ensure that such trafficking, exploitation, or abuse does not occur again with respect to any alien employed by such mission or institution.
 - (5) REPORT.—Not later than June 1, 2008, and annually thereafter, the Secretary of State shall submit to the Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate a report describing the diplomatic missions or international institutions that are subject to the visa restriction referred to in subparagraph (A) of paragraph (4), any exceptions that have been made pursuant to subparagraph (C) of such

1	paragraph (4), and any requests for waivers of diplo-
2	matic immunity that have been made that are related
3	to actions involving trafficking of persons, worker ex-
4	ploitation, or other related violations of United States
5	law. Such report may be combined with the annual
6	report required by section 110(b) of the Trafficking
7	Victims Protection Act of 2000 (22 U.S.C. 7107(b)).
8	SEC. 111. REPORT ON ACTIVITIES OF THE DEPARTMENT OF
9	LABOR TO MONITOR AND COMBAT FORCED
10	LABOR AND CHILD LABOR.
11	(a) Interim Report.—Not later than 120 days after
12	the date of the enactment of this Act, the Secretary of Labor
13	shall submit to the appropriate congressional committees an
14	interim report on the implementation of section 105(b) of
15	the Trafficking Victims Protection Reauthorization Act of
16	2005 (22 U.S.C. 7112(b)), which shall include a description
17	of the progress made toward developing the list of goods de-
18	scribed in paragraph $(2)(C)$ of such section.
19	(b) Final Report; Public Availability of List.—
20	Not later than January 15, 2009, the Secretary of Labor
21	shall—
22	(1) submit to the appropriate congressional com-
23	mittees a final report on the implementation of sec-
24	tion 105(b) of the Trafficking Victims Protection Re-
25	authorization Act of 2005, which shall include an ini-

1	tial list of goods described in paragraph (2)(C) of
2	such section; and
3	(2) make available to the public such list of
4	goods in accordance with paragraph (2)(C) of such
5	section.
6	(c) Appropriate Congressional Committees De-
7	FINED.—In this section, the term "appropriate congres-
8	sional committees" has the meaning given the term in sec-
9	tion 103 of the Trafficking Victims Protection Act of 2000
10	(22 U.S.C. 7102).
11	SEC. 112. SENSE OF CONGRESS REGARDING MULTILATERAL
12	FRAMEWORK BETWEEN LABOR EXPORTING
12 13	FRAMEWORK BETWEEN LABOR EXPORTING AND LABOR IMPORTING COUNTRIES.
13 14	AND LABOR IMPORTING COUNTRIES.
13 14	AND LABOR IMPORTING COUNTRIES. It is the sense of Congress that the Secretary of State,
13 14 15	AND LABOR IMPORTING COUNTRIES. It is the sense of Congress that the Secretary of State, in conjunction with the International Labor Organization,
13 14 15 16 17	AND LABOR IMPORTING COUNTRIES. It is the sense of Congress that the Secretary of State, in conjunction with the International Labor Organization, the United Nations Office of Drug and Crime Prevention,
13 14 15 16 17	AND LABOR IMPORTING COUNTRIES. It is the sense of Congress that the Secretary of State, in conjunction with the International Labor Organization, the United Nations Office of Drug and Crime Prevention, and other relevant international and nongovernmental or-
13 14 15 16 17 18	AND LABOR IMPORTING COUNTRIES. It is the sense of Congress that the Secretary of State, in conjunction with the International Labor Organization, the United Nations Office of Drug and Crime Prevention, and other relevant international and nongovernmental organizations, should seek to establish a multilateral frame-
13 14 15 16 17 18	AND LABOR IMPORTING COUNTRIES. It is the sense of Congress that the Secretary of State, in conjunction with the International Labor Organization, the United Nations Office of Drug and Crime Prevention, and other relevant international and nongovernmental organizations, should seek to establish a multilateral framework between labor exporting and labor importing countries to ensure that workers migrating between such countries are

1	TITLE II—COMBATTING TRAF-
2	FICKING IN PERSONS IN THE
3	UNITED STATES
4	Subtitle A—Ensuring Availability
5	of Possible Witnesses and In-
6	formants
7	SEC. 201. PROTECTING TRAFFICKING VICTIMS AGAINST RE-
8	TALIATION.
9	(a) T VISAS.—Section 101(a)(15)(T) of the Immigra-
10	tion and Nationality Act (8 U.S.C. $1101(a)(15)(T)$) is
11	amended—
12	(1) in clause (i)—
13	(A) in the matter preceding subclause (I),
14	by striking "jointly;" and inserting "jointly,";
15	(B) in subclause (I), by striking the comma
16	at the end and inserting a semicolon;
17	(C) in subclause (II), by adding at the end
18	the following: "including physical presence on
19	account of the alien having been allowed entry
20	into the United States for participation in inves-
21	tigative or judicial processes;";
22	(D) in subclause (III)—
23	(i) in item (aa), by striking "or" at
24	$the\ end;$

1	(ii) in item (bb), by striking ", and"
2	at the end and inserting "; and";
3	(iii) by redesignating item (bb) as item
4	(cc); and
5	(iv) by inserting after item (aa) the
6	following:
7	"(bb) in the Secretary's sole and
8	unreviewable discretion, that the alien is un-
9	likely or unable to cooperate with such a request
10	due to physical or psychological trauma; or";
11	and
12	(E) in subclause (IV)—
13	(i) by striking "involving unusual and
14	severe harm"; and
15	(ii) by adding "and" at the end;
16	(2) in clause (ii)(II), by striking "alien; and"
17	and inserting "alien and any parents or siblings of
18	such alien who establish a present danger of retalia-
19	tion as a result of the alien's cooperation with law en-
20	forcement."; and
21	(3) by striking clause (iii).
22	(b) Requirements for T Visa Issuance.—Section
23	214(o) of the Immigration and Nationality Act (8 U.S.C.
24	1184(o)) is amended by adding at the end the following:

1	"(8)(A) If the Secretary of Homeland Security,
2	in the Secretary's discretion and with the consulta-
3	tion of the Attorney General, determines that a traf-
4	ficking victim, due to psychological or physical trau-
5	ma, is unable to cooperate with a request for assist-
6	ance described in section $101(a)(15)(T)(i)(III)(aa)$,
7	the request is unreasonable.
8	"(B) In determining whether extreme hardship
9	described in section $101(a)(15)(T)(i)(IV)$ exists, the
10	Secretary of Homeland Security, in consultation with
11	investigators, prosecutors, and relevant individuals
12	responsible for working with victims and witnesses
13	shall consider whether the country to which the alien
14	is likely to be removed can adequately address secu-
15	rity concerns and the mental and physical health
16	needs of the alien and of persons described in section
17	101(a)(15)(T)(ii).".
18	(c) Expansion of Authority To Permit Contin-
19	UED PRESENCE IN THE UNITED STATES.—
20	(1) In general.—Section 107(c)(3) of the Traf-
21	ficking Victims Protection Act of 2000 (22 U.S.C.
22	7105(c)(3)) is amended to read as follows:
23	"(3) Authority to permit continued pres-
24	ENCE IN THE UNITED STATES.—
25	"(A) Trafficking victims.—

1	"(i) In general.—Upon application
2	from law enforcement officials, the Sec-
3	retary of Homeland Security may permit
4	an alien's continued presence in the United
5	States if—
6	"(I) after a prima facie assess-
7	ment, the Secretary determines that
8	such alien may be a victim of a severe
9	form of trafficking; and
10	"(II) the Secretary is notified by
11	such law enforcement officials that
12	such alien may be a potential witness
13	to such trafficking, in order to effec-
14	tuate prosecution of those responsible.
15	"(ii) Safety.—Federal law enforce-
16	ment officials described in clause (i), in in-
17	vestigating and prosecuting traffickers, shall
18	protect the safety of trafficking victims, in-
19	cluding taking measures to protect traf-
20	ficked persons and their family members
21	from intimidation, threats of reprisals, and
22	reprisals from traffickers and their associ-
23	ates.
24	"(iii) Continuation of presence.—
25	The Secretary shall continue to permit the

continued presence of an alien described in clause (i) if such alien has filed a civil action under section 1595 of title 18, United States Code, until such action is concluded. "(B) Parole for relatives.—Pursuant to section 240A(b)(6) of the Immigration and Nationality Act (8 U.S.C. 1229b(b)(b)), as added by section 205 of the William Wilberforce Traf-ficking Victims Protection Reauthorization Act of 2007, law enforcement officials may submit a written request to the Secretary of Homeland Se-curity to permit the parole into the United States of certain relatives of an alien described in subparagraph (A)(i).".

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall take effect on the date of enactment of this Act and shall apply to requests for continued presence filed pursuant to section 107(c)(3) of the Trafficking Victims Protection Act (22 U.S.C. 7105(c)(3)) before, on, or after such date, except that this paragraph does not permit the application of section 107(c)(3)(A) of such Act, as added by paragraph (1), to an alien who is not present in the United States.

1 (d) Adjustment of Status.—Section 245(l) of the Immigration and Nationality Act (8 U.S.C. 1255(1)) is amended— 3 4 (1) in paragraph (1)(B), by inserting "subject to 5 paragraph (6)," after "(B)"; 6 (2) in paragraph (1)(C)(ii), by striking "involv-7 ing unusual and severe harm": and 8 (3) by adding at the end the following new para-9 graph— 10 "(6) For purposes of paragraph (1)(B), the Secretary 11 of Homeland Security, in the Secretary's sole and unreviewable discretion, may waive consideration of a disqualification from good moral character (described in section 101(f)) with respect to an alien if the disqualification 15 was caused by, or was incident to, the trafficking described in section 101(a)(15)(T)(i)(I).". 16 17 SEC. INFORMATION **FOR** WORK-BASED 202. NON-18 IMMIGRANTS ON LEGAL RIGHTS AND RE-19 SOURCES. 20 (a) In General.—The Secretary of Homeland Secu-21 rity, in consultation with the Secretary of State and the Trafficking in Persons and Worker Exploitation Task Force, shall develop an information pamphlet, as described in subsection (b), on legal rights and resources for aliens

applying for employment- or education-based non-

- 1 immigrant visas, and shall distribute and make such pam-
- 2 phlet available as described in subsection (e). In preparing
- 3 the information pamphlet, the Secretary of Homeland Secu-
- 4 rity shall consult with nongovernmental organizations with
- 5 expertise on the legal rights of workers and victims of severe
- 6 forms of trafficking in persons.
- 7 (b) Information Pamphlet.—The information pam-
- 8 phlet developed under subsection (a) shall include informa-
- 9 tion on employment- or education-based nonimmigrant
- 10 visas or on student or cultural exchanges, as follows:
- 11 (1) The nonimmigrant visa application proc-
- 12 esses, including information about whether the par-
- 13 ticular employment- or education-based non-
- immigrant visa program includes portability of em-
- 15 ployment or educational institution.
- 16 (2) The illegality of slavery, peonage, trafficking
- in persons, sexual assault, extortion, blackmail, and
- 18 worker exploitation in the United States.
- 19 (3) Services for victims of severe forms of traf-
- ficking in persons and worker exploitation in the
- 21 United States, including the Trafficking in Persons
- and Worker Exploitation Task Force complaint line
- and the Operation Rescue and Restore hotline.
- 24 (4) The legal rights of immigrant victims of
- 25 worker exploitation and other crimes in immigration,

- criminal justice, family law, and other matters, including the right of access to immigrant and labor
 rights groups, the right to seek redress in United
 States courts, and the right to report abuse without
 retaliation.
- (5) The requirements that subsection (g) places
 upon a person engaging in foreign labor contracting
 activity, including the disclosure of any debts.
- 9 (c) SUMMARIES.—The Secretary of Homeland Secu10 rity, in consultation with the Attorney General and the Sec11 retary of State, shall develop summaries of the information
 12 pamphlet developed under subsection (a) that shall be used
 13 by Federal officials when reviewing the pamphlet in inter14 views required by section 110.

15 (d) Translation.—

16 (1) In general.—In order to best serve the lan-17 guage groups having the greatest concentration of 18 employment- or education-based nonimmigrant visas, 19 the information pamphlet developed under subsection 20 (a) shall, subject to paragraph (2), be translated by 21 the Secretary of State into foreign languages, includ-22 ing Russian, Spanish, Tagalog, Vietnamese, Chinese, 23 Ukrainian, Thai, Korean, Polish, Japanese, French, 24 Creole, Arabic, Portuguese, Hindi, and such other

- languages as the Secretary of State, in the Secretary's
 discretion, may specify.
- 3 (2) REVISION.—Every 2 years, the Secretary of
 4 Homeland Security, in consultation with the Attorney
 5 General and the Secretary of State, shall determine at
 6 least 14 specific languages into which the information
 7 pamphlet shall be translated based on the languages
 8 spoken by the greatest concentrations of employment9 or education-based nonimmigrant visas.

(e) Availability and Distribution.—

- (1) Posting on Federal Websites.—The information pamphlet developed under subsection (a) shall be posted on the websites of the Department of State and the Department of Homeland Security, as well as on the websites of all United States consular posts processing applications for nonimmigrant visas.
- (2) Other distribution.—The information pamphlet developed under subsection (a) shall also be made available to any foreign labor broker, government agency, or nongovernmental advocacy organization.
- 22 (f) Deadline for Pamphlet Development and
 23 Distribution.—The information pamphlet developed
 24 under subsection (a) shall be distributed and made avail25 able (including in the languages specified under subsection

1	(d)) not later than 120 days after the date of the enactment
2	of this Act.
3	(g) Protections for Workers Recruited
4	ABROAD.—
5	(1) Definitions.—In this section—
6	(A) the term "foreign labor contractor"
7	means any person who for any money or other
8	consideration paid or promised to be paid, per-
9	forms any foreign labor contracting activity;
10	(B) the term "foreign labor contracting ac-
11	tivity" means recruiting, soliciting, hiring, em-
12	ploying, or furnishing, an individual who resides
13	outside of the United States to be employed in
14	the United States; and
15	(C) the term "worker" means an individual
16	who is the subject of foreign labor contracting ac-
17	tivity.
18	(2) Disclosure.—Any person who engages in
19	foreign labor contracting activity shall ascertain and
20	disclose in writing, in English and in a language un-
21	derstood by the worker being recruited, to each worker
22	who is recruited for employment, at the time of the
23	worker's recruitment, the following information:

1	(A) The location and period of employment,
2	and any travel or transportation expenses to be
3	assessed.
4	(B) The compensation for the employment
5	and any other employee benefit to be provided
6	and any costs to be charged for each benefit.
7	(C) A description of employment require-
8	ments and activities.
9	(D) The existence of any labor organizing
10	effort, strike, lockout, or other labor dispute at
11	the place of employment.
12	(E) The existence of any arrangement with
13	any person involving the receipt of a commission
14	or any other benefit for the provision of items or
15	services to workers.
16	(F) The extent to which workers will be
17	compensated through workers' compensation, pri-
18	vate insurance, or other means for injuries or
19	death.
20	(G) Any education or training to be pro-
21	vided or required, including the nature and cost
22	of such training and the person who will pay
23	such costs, and whether the training is a condi-
24	tion of employment, continued employment, or

future employment.

(3) RESTRICTION.—No foreign labor contractor or employer who engages in foreign labor contracting activity shall knowingly provide materially false or misleading information to any worker concerning any matter required to be disclosed under paragraph (2). The disclosure required by this section is a document concerning the proper administration of a matter within the jurisdiction of a department or agency of the United States for the purposes of section 1519 of title 18, United States Code.

(4) Registration.—

- (A) In GENERAL.—Before engaging in any foreign labor contracting activity, any person who is a foreign labor contractor shall obtain a certificate of registration from the Secretary of Labor specifying the activities that such person is authorized to perform.
- (B) Issuance.—The Secretary shall promulgate regulations to establish an efficient electronic process for the investigation and approval of an application for a certificate of registration of foreign labor contractors not later than 14 days after such application is filed, including—
 - (i) requirements under paragraphs (1),
- (4), and (5) of section 102 of the Migrant

1	and Seasonal Agricultural Worker Protec-
2	tion Act (29 U.S.C. 1812);
3	(ii) an expeditious means to update
4	registrations and renew certificates; and
5	(iii) any other requirements that the
6	Secretary may prescribe.
7	(C) Term of registration.—Unless sus-
8	pended or revoked, a certificate under this sub-
9	paragraph shall be valid for 2 years.
10	(D) Refusal to issue; revocation.—In
11	accordance with regulations promulgated by the
12	Secretary of Labor, the Secretary shall refuse to
13	issue or renew, or shall revoke, after notice and
14	an opportunity for a hearing, a certificate of
15	registration under this subparagraph if—
16	(i) the applicant for, or holder of, the
17	certification has knowingly made a mate-
18	rial misrepresentation in the application
19	for such certificate;
20	(ii) the applicant for, or holder of, the
21	certification is not the real party in interest
22	in the application or certificate of registra-
23	tion and the real party in interest—

1	(I) is a person who has been re-
2	fused issuance or renewal of a certifi-
3	cate;
4	(II) has had a certificate revoked;
5	or
6	(III) does not qualify for a certifi-
7	cate under this paragraph; or
8	(iii) the applicant for, or holder of, the
9	certification has failed to comply with this
10	subsection.
11	(E) Complaints and investigations.—
12	The Secretary of Labor shall establish a process
13	for the receipt, investigation, and disposition of
14	complaints respecting a foreign labor contrac-
15	tor's compliance with this subsection. Com-
16	plaints may be filed by any aggrieved person or
17	organization (including bargaining representa-
18	tives). No investigation or hearing shall be con-
19	ducted on a complaint concerning a violation of
20	this subsection unless the complaint was filed not
21	later than 12 months after the date of the viola-
22	tion. The Secretary shall conduct an investiga-
23	tion under this paragraph if there is reasonable
24	cause to believe that such a violation occurred.
25	(F) Maintenance of lists.—

1	(i) In general.—The Secretary shall
2	maintain a list of all foreign labor contrac-
3	tors registered under this Act; and
4	(ii) Public availability.—The Sec-
5	retary shall make the list described in
6	clause (i) publicly available, including
7	through publication on the Internet.
8	(G) Re-registration of violators.—The
9	Secretary shall provide a procedure by which a
10	foreign labor contractor that has had its registra-
11	tion revoked may seek to re-register under this
12	paragraph by demonstrating to the Secretary's
13	satisfaction that the foreign labor contractor has
14	not violated this section in the previous 5 years.
15	(5) Amendment to immigration and nation-
16	ALITY ACT.—Section 214 of the Immigration and Na-
17	tionality Act is amended by adding at the end the fol-
18	lowing:
19	"(s) A visa shall not be issued under the subparagraph
20	$(A)(iii), \ (G)(v), \ (H), \ (J), \ (L), \ (Q), \ or \ (R) \ of \ section$
21	101(a)(15) until the consular officer—
22	"(1) has provided to and reviewed with the ap-
23	plicant, in the applicant's language (or a language
24	the applicant understands), a copy of the information
25	and resources namphlet required by section 202 of the

1	William Wilberforce Trafficking Victims Protection
2	Reauthorization Act of 2007; and
3	"(2) has reviewed and made a part of the visa
4	file the foreign labor recruiter disclosures required by
5	such section 202.".
6	(6) Enforcement provisions.—
7	(A) Administrative enforcement.—The
8	Secretary of Labor may impose, for knowingly
9	or recklessly failing to comply with the require-
10	ments of this section—
11	(i) a fine in an amount not more than
12	\$4,000 per affected worker; and
13	(ii) upon the occasion of a third offense
14	or failure to comply with representations, a
15	fine of not more than \$10,000 per affected
16	worker.
17	(B) Civil action.—
18	(i) In General.—The Secretary of
19	Labor may bring a civil action in any
20	court of competent jurisdiction—
21	(I) to seek remedial action, in-
22	cluding injunctive relief;
23	(II) to recover damages suffered
24	by any worker harmed by such a viola-
25	tion, which shall include wages owed,

1 and any debts incurred	or fees paid by
2 such worker, to any pers	son, in reliance
on the representations of	of the defendant
4 or agents of the defendar	nts; and
5 (III) to ensure co	impliance with
6 requirements of this sect	ion.
7 (ii) Sums recovered	—Any sums re-
8 covered by the Secretary on b	pehalf of an em-
9 ployee under clause (i) shal	ll be held in a
0 special deposit account and	shall be paid,
1 on order of the Secretary, a	lirectly to each
2 employee affected. Any such	sums not paid
3 to an employee because of in	ability to do so
4 within a period of 3 years si	hall be credited
5 as an offsetting collection to	the appropria-
6 tions account of the Secretar	ry of Labor for
7 expenses for the administrat	ion of this sec-
8 tion and shall remain availed	able to the Sec-
9 retary until expended.	
0 (iii) Representation	v.—Except as
provided in section 518(a)) of title 28,
United States Code, the Sol	icitor of Labor
may appear for and represen	nt the Secretary
of Labor in any civil liti	gation brought
under this subsection. All	such litigation

shall be subject to the direction and control
of the Attorney General.

(C) AGENCY LIABILITY.—An employer who retains the services of a foreign labor contractor shall only use those foreign labor contractors who are registered under paragraph (4). An employer who uses a foreign labor contractor who is not registered under paragraph (4), or who uses a foreign labor contractor knowing or in reckless disregard that such contractor has violated any provision of this subsection, shall be subject to the provisions of this paragraph for violations committed by such foreign labor contractor to the same extent as if the employer had committed the violation.

(h) DEFINITIONS.—In this section:

(1) Employment- or education-based nonimmigrant visa" means a non-immigrant visa issued for the purpose of employment, education, or training in the United States, including a visas issued under subparagraph (A)(iii), (G)(v), (H), (J), (L), (Q), or (R) of section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)).

1	(2) Severe forms of trafficking in per-
2	SONS.—The term "severe forms of trafficking in per-
3	sons" has the meaning given the term in section 103
4	of the Trafficking Victims Protection Act of 2000 (22
5	U.S.C. 7102).
6	SEC. 203. CLARIFICATION OF ROLES OF SECRETARY OF
7	HOMELAND SECURITY AND ATTORNEY GEN-
8	ERAL.
9	(a) T VISA CLASSIFICATION.—Section
10	101(a)(15)(T)(i) of the Immigration and Nationality Act
11	$(8\ U.S.C.\ 1101(a)(15)(T)(i)),\ as\ amended\ by\ section\ 201(a),$
12	is further amended by striking ", or in the case of subclause
13	(III)(aa) the Secretary of Homeland Security and the At-
14	torney General jointly,".
15	(b) Adjustment of Status for Victims of Traf-
16	FICKING.—Section 245(l)(1) of the Immigration and Na-
17	tionality Act (8 U.S.C. 1255(l)(1)) is amended—
18	(1) in the matter preceding subparagraph (A),
19	by striking ", or in the case of subparagraph (C)(i),
20	the Attorney General,,";
21	(2) in subparagraph (A), by striking "Attorney
22	General," and inserting "Secretary of Homeland Se-
23	curity,"; and

(3) in subparagraph (C)(ii), by striking ", or in 1 2 the case of subparagraph (C)(i), the Attorney Gen-3 eral,". 4 (c) Adjustment of Status for Crime Victims.— 5 Section 245(m)(1) of the Immigration and Nationality Act 6 (8 U.S.C. 1255(m)(1)) is amended, in the matter preceding subparagraph (A), by striking "unless the Attorney Gen-8 eral" and inserting "unless the Secretary". 9 SEC. 204. RELIEF FOR CERTAIN VICTIMS PENDING ACTIONS 10 ON PETITIONS AND APPLICATIONS FOR RE-11 LIEF. 12 Section 237 of the Immigration and Nationality Act (8 U.S.C. 1227) is amended by adding at the end the fol-13 14 lowing: 15 "(d)(1) In the case of an alien in the United States for whom an application for nonimmigrant status (whether as a principal alien or a derivative relative) under section 101(a)(15)(T) has been filed, if the application sets forth 18 19 a prima facie case for approval, the Secretary of Homeland 20 Security may grant the alien a stay of removal or deporta-21 tion until the application is approved or the application is denied after exhaustion of administrative appeals. Any appeal of the denial of a stay of removal or deportation under this paragraph must accompany any appeal of the

underlying substantive petition or application for benefits.

1	"(2) During a period in which an alien is provided
2	a stay of removal under this subsection, the alien shall not
3	be removed or deported.
4	"(3) Nothing in this subsection shall be construed as
5	limiting the authority of the Secretary of Homeland Secu-
6	rity to grant a stay of removal or deportation in any case
7	not described in this subsection.".
8	SEC. 205. PAROLE FOR DERIVATIVES OF TRAFFICKING VIC-
9	TIMS.
10	Section 240A(b) of the Immigration and Nationality
11	Act (8 U.S.C. 1229b(b)) is amended by adding at the end
12	the following:
13	"(6) Relatives of trafficking victims.—
14	"(A) In General.—Upon written request
15	by a law enforcement official, the Secretary of
16	Homeland Security shall grant parole under sec-
17	tion 212(d)(5) to any alien who is a relative of
18	an alien granted continued presence pursuant to
19	section $107(c)(3)(A)$ of the Trafficking Victims
20	Protection Act (22 U.S.C. $7105(c)(3)(A)$), if the
21	relative was, on the date on which law enforce-
22	ment applied for such continued presence—
23	"(i) in the case of an alien granted
24	continued presence who is under 21 years of
25	age, the spouse, child, parent, or unmarried

1	sibling under 18 years of age, of the alien;	
2	or	
3	"(ii) in the case of an alien granted	
4	continued presence who is 21 years of age or	
5	older, the spouse or child of the alien, or a	
6	parent or sibling of the alien who establishes	
7	a present danger of retaliation as a result	
8	of the alien's cooperation with law enforce-	
9	ment.	
10	"(B) Duration of Parole.—	
11	"(i) In general.—The grant of parole	
12	under subparagraph (A) shall extend until	
13	the date an application filed by the prin-	
14	cipal $alien$ $under$ $section$ $101(a)(15)(T)(ii)$	
15	has been finally adjudicated.	
16	"(ii) Other limits on duration.—If	
17	no such application is filed, the grant of pa-	
18	role shall extend until the later of—	
19	"(I) the date on which the prin-	
20	cipal alien's continued presence in the	
21	United States under section	
22	107(c)(3)(A) of the Trafficking Victims	
23	Protection Act (22 U.S.C.	
24	7105(c)(3)(A)) is terminated; or	

1	"(II) the date on which a civil ac-
2	tion filed by the principal alien under
3	section 1595 of title 18, United States
4	Code, is concluded.
5	"(iii) Due diligence.—Failure by the
6	principal alien to exercise due diligence in
7	filing a visa petition on behalf of an alien
8	described in clause (i) or (ii) of subpara-
9	graph (A) may result in revocation of pa-
10	role.".
11	SEC. 206. IMPLEMENTATION OF TRAFFICKING VICTIMS
12	PROTECTION REAUTHORIZATION ACT OF
12	TROTECTION REACTHORIZATION ACT OF
13	2005.
13 14	2005.
13 14 15	2005. Not later than 120 days after the date of the enactment
13 14 15 16	Not later than 120 days after the date of the enactment of this Act, the Secretary of Homeland Security shall issue
13 14 15 16 17	Not later than 120 days after the date of the enactment of this Act, the Secretary of Homeland Security shall issue interim regulations regarding the adjustment of status to
13 14 15 16 17	Not later than 120 days after the date of the enactment of this Act, the Secretary of Homeland Security shall issue interim regulations regarding the adjustment of status to permanent residence for nonimmigrants admitted into the United States under section $101(a)(15)(T)$ of the Immigra-
13 14 15 16 17	Not later than 120 days after the date of the enactment of this Act, the Secretary of Homeland Security shall issue interim regulations regarding the adjustment of status to permanent residence for nonimmigrants admitted into the United States under section $101(a)(15)(T)$ of the Immigra-
13 14 15 16 17 18	Not later than 120 days after the date of the enactment of this Act, the Secretary of Homeland Security shall issue interim regulations regarding the adjustment of status to permanent residence for nonimmigrants admitted into the United States under section $101(a)(15)(T)$ of the Immigration and Nationality Act (8 U.S.C. $1101(a)(15)(T)$). If the
13 14 15 16 17 18 19 20 21	Not later than 120 days after the date of the enactment of this Act, the Secretary of Homeland Security shall issue interim regulations regarding the adjustment of status to permanent residence for nonimmigrants admitted into the United States under section $101(a)(15)(T)$ of the Immigration and Nationality Act (8 U.S.C. $1101(a)(15)(T)$). If the regulations are not issued before such deadline, the Sec-
13 14 15 16 17 18 19 20 21	Not later than 120 days after the date of the enactment of this Act, the Secretary of Homeland Security shall issue interim regulations regarding the adjustment of status to permanent residence for nonimmigrants admitted into the United States under section $101(a)(15)(T)$ of the Immigration and Nationality Act (8 U.S.C. $1101(a)(15)(T)$). If the regulations are not issued before such deadline, the Secretary shall submit a report to the Committee on Foreign

1	ing in detail the reasons such regulations have not been
2	issued.
3	Subtitle B—Assistance for
4	Trafficking Victims
5	SEC. 211. VICTIM OF TRAFFICKING CERTIFICATION PROC-
6	ESS.
7	Subsection $107(b)(1)(E)$ of the Trafficking Victims
8	Protection Act of 2000 (22 U.S.C. 7105(b)(1)(E)), is
9	amended—
10	(1) in clause (i)—
11	(A) in the matter preceding subclause (I),
12	by striking "consultation" and all that follows
13	through "person" and inserting "consultation
14	with the Attorney General or the Secretary of
15	Homeland Security, that the person"; and
16	(B) in subclause (II)(bb), by striking
17	"United States" and all that follows through
18	"ensuring" and inserting "United States the
19	Secretary of Homeland Security is ensuring";
20	and
21	(2) in clause (ii), by striking "so long as" and
22	all that follows through "determines" and inserting
23	"so long as the Secretary of Homeland Security deter-
24	mines".

1 SEC. 212. ASSISTANCE FOR CERTAIN VISA APPLICANTS.

- 2 (a) In General.—Section 431(c) of the Personal Re-
- 3 sponsibility and Work Opportunity Reconciliation Act of
- 4 1996 (8 U.S.C. 1641(c)) is amended—
- 5 (1) by striking "or" at the end of paragraph
- 6 (2)(B);
- 7 (2) by striking the period at the end of para-
- 8 graph (3)(B) and inserting "or;"; and
- 9 (3) by adding at the end the following:
- 10 "(4) an alien who has applied for and not been
- 11 denied, or who holds, status as a nonimmigrant
- 12 under clause (i) or (ii) of section 101(a)(15)(T) of the
- 13 Immigration and Nationality Act.".
- 14 (b) Construction.—The provisions of section
- 15 431(c)(4) of the Personal Responsibility and Work Oppor-
- 16 tunity Reconciliation Act of 1996 (8 U.S.C. 1641(c)(4)), as
- 17 added by subsection (a), are in addition to the access to
- 18 public benefits provided in the Trafficking Victims Protec-
- 19 tion Act of 2000 and the Trafficking Victims Reauthoriza-
- 20 tion Act of 2003.
- 21 (c) Effective Date.—The amendments made by sub-
- 22 section (a) apply to applications for public benefits and
- 23 public benefits provided on or after the date of the enact-
- 24 ment of this Act without regard to whether regulations to
- 25 carry out such amendments are implemented.

1	SEC. 213. INTERIM ASSISTANCE FOR CHILD VICTIMS OF
2	TRAFFICKING.
3	(a) In General.—Subsection (b)(1) of section 107 of
4	the Trafficking Victims Protection Act of 2000 (22 U.S.C.
5	7105) is amended by adding at the end the following new
6	subparagraphs:
7	"(F) Eligibility of interim assistance
8	FOR CHILD VICTIMS.—
9	"(i) Determination.—With respect to
10	a person referred to in subparagraph
11	(C)(ii)(I) who is seeking assistance under
12	this paragraph, if credible information is
13	presented on behalf of the person that the
14	person has been subjected to a severe form
15	of trafficking in persons, the Secretary of
16	Health and Human Services shall promptly
17	make a determination of the person's eligi-
18	bility under this paragraph.
19	"(ii) Exclusive authority.—The
20	Secretary of Health and Human Services
21	shall have exclusive authority in making de-
22	terminations of eligibility under clause (i).
23	"(iii) Duration.—Assistance provided
24	under this paragraph for an individual de-
25	termined to be eligible under clause (i) may

1	be provided for up to 90 days and may be
2	extended for an additional 30 days.
3	"(iv) Sense of congress.—It is the
4	sense of Congress that—
5	"(I) to ensure the best interests of
6	the child and to create an increased
7	chance of cooperation by child victims
8	of severe forms of trafficking in per-
9	sons, the United States Government
10	should provide assistance to protect
11	and care for such child victims during
12	the pendency of proceedings to deter-
13	mine whether a child is a victim of se-
14	vere forms of trafficking; and
15	"(II) in order to further the objec-
16	tive of subclause (I), the Secretary of
17	Health and Human Services should
18	make the determination of eligibility
19	for assistance under clause (i) on the
20	basis of the information provided and
21	the Secretary's own assessment of such
22	information without regard to the as-
23	sessments by other departments and
24	agencies of the United States Govern-
25	ment regarding whether such child vic-

1	tim's application for relief or benefits
2	under this Act or the Immigration and
3	Nationality Act will be approved.
4	"(G) Notification of child victims for
5	INTERIM ASSISTANCE.—
6	"(i) Federal officials.—Any Fed-
7	eral official who has reason to believe that
8	a person may be a juvenile victim of traf-
9	ficking referred to in subparagraph
10	(C)(ii)(I) shall notify the Secretary of
11	Health and Human Services not later than
12	48 hours after the official first learns that
13	the person may be a juvenile victim of traf-
14	ficking for the purpose of facilitating the
15	provision of interim assistance under sub-
16	paragraph (F) .
17	"(ii) State and local officials.—
18	Any State or local official who has reason
19	to believe that a person may be a juvenile
20	victim of trafficking referred to in subpara-
21	$graph\ (C)(ii)(I)\ shall\ notify\ the\ Secretary\ of$
22	Health and Human Services not later than
23	72 hours after the official first learns that
24	the person may be a juvenile victim of traf-
25	ficking for the purpose of facilitating the

1	provision of interim assistance under sub-
2	paragraph (F).".
3	(b) Training of Government Personnel.—Sub-
4	section (c)(4) of such section is amended—
5	(1) by striking "and the Department of Justice"
6	and inserting ", the Department of Homeland Secu-
7	rity, and the Department of Health and Human
8	Services";
9	(2) by inserting before the period at the end the
10	following: ", including the identification of juvenile
11	victims of trafficking"; and
12	(3) by adding at the end the following new sen-
13	tence: "The Attorney General and the Secretary of
14	Heath and Human Services shall provide education
15	and guidance to State and local officials on the iden-
16	tification of aliens who are the victims of severe forms
17	of trafficking, and in particular child victims of traf-
18	ficking, including education and guidance on the re-
19	quirements of subsection $(b)(1)(G)(ii)$.".
20	SEC. 214. ENSURING ASSISTANCE FOR ALL VICTIMS OF
21	TRAFFICKING IN PERSONS.
22	(a) Amendments to the Trafficking Victims Pro-
23	TECTION ACT OF 2000.—
24	(1) Assistance for united states citi-
25	ZENS.—Section 107 of the Trafficking Victims Protec-

1 tion Act of 2000 (22 U.S.C. 7105) is amended by 2 adding at the end the following:

"(h) Assistance for United States Citizens.—

"(1) IN GENERAL.—The Secretary of Health and Human Services and the Attorney General, in consultation with the Secretary of State and the Secretary of Labor, are authorized to establish a program to provide assistance to United States citizens who are victims of severe forms of trafficking. In determining the types of assistance that would be most beneficial for such victims, the Secretary of Health and Human Services and the Attorney General shall consult with nongovernmental organizations that provide services to victims of severe forms of trafficking in the United States.

"(2) USE OF EXISTING PROGRAMS.—In addition to such other specialized services as may be required for victims described in paragraph (1), the program established pursuant to paragraph (1) shall facilitate communication and coordination between the providers of assistance to such victims, and provide a means of identifying such providers and making referrals to programs for which such victims are already eligible (including programs administered by

- the Department of Justice and the Department of
 Health and Human Services).
 - "(3) GRANTS.—The Secretary of Health and Human Services and the Attorney General may make grants to States, Indian tribes, units of local government, and non-profit, nongovernmental victims' service organizations to develop, expand, and strengthen victim service programs authorized under this subsection. The Federal share of a grant made under this subsection may not exceed 75 percent of the total costs of the projects described in the application submitted."
 - (2) AUTHORIZATION OF APPROPRIATIONS.—Section 113 of such Act (22 U.S.C. 7110) is amended—
 - (A) in subsection (b), by adding at the end the following new sentence: "To carry out the purposes of section 107(h), there are authorized to be appropriated to the Secretary of Health and Human Services \$2,500,000 for fiscal year \$5,000,0000 2008, for fiscalyear 2009. \$10,000,000 forfiscal2010. uear and \$15,000,000 for fiscal year 2011."; and
 - (B) in subsection (d), by adding at the end the following new sentence: "To carry out the purposes of section 107(h), there are authorized

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- to be appropriated to the Attorney General \$2,500,000 for fiscal year 2008, \$5,000,0000 for fiscal year 2009, \$10,000,000 for fiscal year 2010, and \$15,000,000 for fiscal year 2011.".
- 5 (b) Assistance for Potential Victims of Traf-6 ficking and Related Crimes.—
- 7 (1) VICTIMS OF CRIMES ACT.—The Attorney
 8 General is authorized to use funds available under the
 9 Victims of Crimes Act of 1984 to provide assistance
 10 to persons victimized in cases brought under chapter
 11 117 of title 18, United States Code.
 - (2) USE OF EXISTING PROGRAMS.—The President is authorized to facilitate communication and coordination between the providers of assistance to persons victimized in cases brought under chapter 117 of title 18, United States Code, and to provide a means of identifying such providers and making referrals to programs for which such victims are already eligible (including programs administered by the Department of Justice and the Department of Health and Human Services).
 - (3) Effect on other programs.—Nothing in this section or the amendments made by this section shall derogate from the programs for victims of sexual abuse or commercial sexual exploitation or survivors

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- 1 of sexual abuse or commercial sexual exploitation au-
- 2 thorized by section 202 of the Trafficking Victims
- 3 Protection Reauthorization of 2005.
- 4 (c) Partnerships Among Organizations.—Begin-
- 5 ning not later than 120 days after the date of the enactment
- 6 of this Act, all applications for grants made by the Attorney
- 7 General or the Secretary of Health and Human Services
- 8 to States, Indian tribes, units of local government, and non-
- 9 profit, nongovernmental victims' service organizations to
- 10 establish or maintain assistance programs for victims of se-
- 11 vere forms of trafficking in persons or sex trafficking that
- 12 occurs, in whole or in part, within the territorial jurisdic-
- 13 tion of the United States shall include a statement by the
- 14 applicant of whether the services will be available to both
- 15 United States citizens and foreign trafficking victims, or
- 16 if the applicant intends to specialize in serving a particular
- 17 victim population, what referral mechanisms or collabo-
- 18 rative relationships they will undertake to ensure that all
- 19 victims are assisted regardless of alienage. The statement
- 20 required by this section will not be used to make a deter-
- 21 mination regarding the award of the grant.
- 22 (d) STUDY.—
- 23 (1) Requirement.—Not later than one year
- 24 after the date of the enactment of this Act, the Attor-
- 25 ney General and the Secretary of Health and Human

- Services shall submit to the appropriate congressional committees a report identifying the existence or extent of any service gap between foreign and United States citizen victims of severe forms of trafficking and victims of sex trafficking, as defined in section 103 of the Trafficking Victims Protection Act of 2000.

 [2] ELEMENTS.—In carrying out the study
 - (2) ELEMENTS.—In carrying out the study under subparagraph (1), the Attorney General and Secretary of Health and Human Services shall—
 - (A) investigate factors relating to the legal ability of foreign and United States citizen victims of trafficking to access government-funded social services in general, including the application of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (8 U.S.C. 1641(c)(5)) and the Illegal Immigration and Immigrant Responsibility Act of 1996 (division C of Public Law 104–208; 110 Stat. 3009 et seq.);
 - (B) investigate any other impediments to the access of foreign and United States citizen victims of trafficking to government-funded social services in general;
 - (C) investigate any impediments to the access of foreign and United States citizen victims

1	of trafficking to government-funded services tar-
2	geted to victims of severe forms of trafficking and
3	victims of sex trafficking;
4	(D) investigate the effect of trafficking serv-
5	ice-provider infrastructure development, con-
6	tinuity of care, and availability of caseworkers
7	on the eventual restoration and rehabilitation of
8	foreign and United States citizen victims of traf-
9	ficking; and
10	(E) include findings, best practices, and
11	recommendations based on the study of the ele-
12	ments in subparagraphs (A) through (D) and
13	any other related information.
14	Subtitle C—Penalties Against
15	Traffickers and Other Crimes
16	SEC. 221. ENHANCING TRAFFICKING AND OTHER RELATED
17	OFFENSES.
18	(a) Clarifying Amendment.—Section 1591(a) of
19	title 18, United States Code, is amended—
20	(1) by striking "that the person has not attained
21	the age of 18 years and" and inserting "that the per-
22	son (being a person who has not attained the age of
23	18 years)"; and
24	(2) by inserting at the end "In a prosecution
25	under this subsection, the Government need not prove

1	that the defendant knew that the person had not at-
2	tained the age of 18 years.".
3	(b) Compelled Service.—
4	(1) In General.—Section 1592 of title 18,
5	United States Code, is amended to read as follows:
6	"§ 1592. Unlawful compelled service
7	"(a) Generally.—Whoever knowingly, with intent to
8	obtain or maintain the labor or services of a person or to
9	obtain or maintain a person for use in a commercial sex
10	act (as defined in section 1591)—
11	"(1) destroys, conceals, removes, confiscates, or
12	possesses any actual or purported passport or other
13	immigration document, or any other actual or pur-
14	ported government identification document, of an-
15	other person to prevent or restrict or to attempt to
16	prevent or restrict, without lawful authority, the per-
17	sons ability to move or travel;
18	"(2) improperly uses a position of real or appar-
19	$ent\ governmental\ authority;$
20	"(3) asserts as fact, exposes, or threatens to ex-
21	pose, a matter, whether true or false, tending to sub-
22	ject some person to hatred, contempt or ridicule; or
23	"(4) exposes any person to bankruptcy or other
24	financial harm,
25	shall be punished as provided in subsection (b).

"(b) Punishment.—A violator of subsection (a) 1 2 shall— "(1) if the offense involved a violation of sub-3 4 section (a)(1) or (2), or a violation of subsection 5 (a)(3) in which bodily injury, incarceration, or de-6 portation occurred as a result of the blackmail, be 7 fined under this title or imprisoned not more than 5 8 years, or both: "(2) if the offense involved a violation of sub-9 10 section (a)(3) not resulting in bodily injury or incar-11 ceration, or a violation of subsection (a)(4) in which 12 bankruptcy or financial harm occurred and the loss 13 of at least one person was over ten thousand dollars. be fined under this title or imprisoned not more than 14 15 3 years, or both; and "(3) in any other case, be fined under title 18, 16 17 United States Code, or imprisoned not more than one 18 year, or both. 19 "(c) Definition.—For purposes of this paragraph, 'financial harm' includes the factors set forth in section 20 21 892(b) of this title, and fees charged for foreign labor contracting activity, as defined in section 202(q) of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2007, that are not reasonably related to services provided to the foreign worker.".

1	(2) Clerical amendment.—The item relating
2	to section 1592 in the table of sections at the begin-
3	ning of chapter 77 of title 18, United States Code, is
4	amended to read as follows:
	"1592.Unlawful compelled service.".
5	(c) Restitution of Forfeited Assets.—(1) Sec-
6	tion 1593(b) of title 18, United States Code, is amended
7	by inserting at the end the following:
8	"(4) The distribution of proceeds among multiple vic-
9	tims in an order of restitution under this section shall gov-
10	ern the distribution of forfeited funds through the processes
11	of remission or restoration under this section or any other
12	statute that explicitly authorizes restoration or remission
13	of forfeited property."
14	(2) Section 1594 of title 18, United States Code, is
15	amended—
16	(A) in subsection (b), by striking "The court,"
17	and inserting "Subject to remission or restoration, the
18	court,"; and
19	(B) in subsection (c), by adding at the end the
20	following:
21	"(3) The Attorney General shall grant restoration or
22	remission of property to victims of an offense under this
23	chapter that result in forfeiture under this section or under
24	any other statute that explicitly authorizes restoration or
25	remission of forfeited property.

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"(4) In a prosecution brought under any other provi-
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    sion of Federal law, the Attorney General may grant res-
    toration or remission of property to victims of severe forms
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    of trafficking as defined in section 103 of the Trafficking
    Victims Protection Act of 2000, in accordance with section
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    1594(b)(4).".
 7
         (d) Enhancement of Civil Action.—Section 1595
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    of title 18, United States Code, is amended—
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              (1) in subsection (a) by—
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                  (A) by striking "of section 1589, 1590, or
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             1591"; and
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                  (B) by inserting "(or any person who know-
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             ingly benefits, financially or by receiving any-
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             thing of value from participation in a venture
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             which has engaged in an act in violation of this
             chapter)" after "perpetrator".
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             (2) by adding at the end the following:
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         "(c) No action shall be maintained under this section
    unless it is commenced within 10 years after the cause of
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    action arose.".
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         (e)
              ENDING
                          FOREIGN
                                      LABOR
                                                Contracting
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   ABUSES.—
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             (1) In General.—Chapter 73 of title 18, United
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         States Code, is amended by adding at the end the fol-
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         lowing:
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1 "§ 1521. Retaliation in foreign labor contracting

2	"(a)(1) Whoever knowingly uses intimidation, threat-
3	ens, or corruptly persuades another person, or attempts to
4	do so, or engages in misleading conduct toward another per-
5	son, with intent to prevent or to retaliate against such per-
6	son for—
7	"(A) the disclosure of information by such person
8	concerning violations with respect to aliens of the pro-
9	visions of employment-based immigration programs
10	or any other Federal labor or employment law; or
11	"(B) the cooperation of such person in an inves-
12	tigation or other proceeding concerning compliance
13	with respect to aliens with the requirements of em-
14	ployment-based immigration programs or any other
15	Federal labor or employment law,
16	shall be punished as provided in paragraph (2).
17	"(2) A violator of paragraph (1) shall—
18	"(A) if death results from the violation, or if the
19	violation includes kidnapping or an attempt to kid-
20	nap, aggravated sexual abuse, or the attempt to com-
21	mit aggravated sexual abuse, or an attempt to kill, be
22	fined under this title or imprisoned for any term of
23	years or life, or both;
24	"(B) if the offense resulted in bodily injury, but
25	not death, be fined under this title or imprisoned for
26	not more than 10 years, or both: or

- 1 "(C) in any other case, be fined under this title 2 or imprisoned not more than 5 years, or both. 3 "(b) An individual who is the victim of an offense under this section may, in a civil action, recover damages (including reasonable attorneys' fees) for the harm done the 5 victim by that offense. Any civil action filed under this section shall be stayed during the pendency of any criminal 8 action arising out of the same occurrence in which the claimant is the victim. 10 "(c) For the purposes of this section, the term 'employment-based immigration' means a nonimmigrant visa 12 issued for the purpose of employment, student exchange employment, or job training in the United States, including those issued under subparagraph (A)(iii), (G)(v), (H), (J), 14 15 (L), (Q), or (R) of section 101(a)(15) of the Immigration and Nationality Act.". 16 17 (2) CLERICAL AMENDMENT.—The table of sec-18 tions at the beginning of chapter 73 of title 18, 19 United States Code, is amended by adding at the end 20 the following new item: "1521. Retaliation in foreign labor contracting.". 21 (f) Transportation Generally.—Section 2422(a) of 22 title 18, United States Code, is amended—
- 23 (1) by inserting "or affecting" after "travel in";
- 24 *and*

- 1 (2) by inserting "in the special maritime and
- 2 territorial jurisdiction of the United States," after
- 3 "foreign commerce,".
- 4 (q) SEX TOURISM.—
- 5 (1) Generally.—Chapter 117 of title 18,
- 6 United States Code, is amended by inserting after sec-
- 7 tion 2423 the following:

8 "§ 2423A. Sex tourism

- 9 "(a) Travel With Intent To Engage in Illicit
- 10 Sexual Conduct.—A person who travels in interstate
- 11 commerce or travels into the United States, or a United
- 12 States citizen or an alien admitted for permanent residence
- 13 in the United States who travels in foreign commerce, for
- 14 the purpose of engaging in any illicit sexual conduct with
- 15 another person shall be fined under this title or imprisoned
- 16 not more than 10 years, or both.
- 17 "(b) Engaging in Illicit Sexual Conduct in For-
- 18 Eign Places.—Any United States citizen or alien admit-
- 19 ted for permanent residence who travels in foreign com-
- 20 merce, and engages in any illicit sexual conduct with an-
- 21 other person shall be fined under this title or imprisoned
- 22 not more than 10 years, or both.
- 23 "(c) Arranging Travel and Related Conduct.—
- 24 Whoever, for the purpose of commercial advantage or pri-
- 25 vate financial gain, arranges, induces, procures, or facili-

1	tates the travel of a person knowing that such a person is
2	traveling in interstate commerce or foreign commerce for
3	the purpose of engaging in illicit sexual conduct shall be
4	fined under this title, imprisoned not more than 10 years,
5	$or\ both.$
6	"(d) Increased Penalty for Offenses Involving
7	Children.—If the illicit sexual conduct is with a child,
8	the maximum term of imprisonment for an offense under
9	this section is 30 years.
10	"(e) Attempt and Conspiracy.—Whoever attempts
11	or conspires to violate this section shall be punishable in
12	the same manner as for the completed violation.
13	"(f) Definitions.—As used in this section—
14	"(1) the term 'illicit sexual conduct' means—
15	"(A) a sexual act (as defined in section
16	2246) that would be in violation of chapter 109A
17	if the sexual act occurred in the special maritime
18	and territorial jurisdiction of the United States;
19	or
20	"(B) any commercial sex act (as defined in
21	section 1591); and
22	"(2) the term 'child' means a person under 18
23	years of age.
24	"(g) Defense.—In a prosecution under this section
25	for a violation where an element of the offense involves a

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1	commercial sex act with a child, it is a defense, which the
2	defendant must establish by a preponderance of the evi-
3	dence, that the person engaging in that act reasonably be-
4	lieved that the other person was not a child.";
5	(2) Conforming amendment.—Section 2423 of
6	title 18, United States Code, is amended by striking
7	subsections (b) through (g).
8	(3) Amendment to table of sections.—The
9	table of sections at the beginning of chapter 117 of
10	title 18, United States Code, is amended by inserting
11	after the item relating to section 2423 the following
12	new item:
	"2423A. Sex tourism.".
13	(h) Amendment to the Sentencing Guidelines.—
14	Pursuant to its authority under section 994 of title 28,
15	United States Code, and in accordance with this section,
16	the United States Sentencing Commission shall review and,
17	if appropriate, amend the sentencing guidelines and policy
18	statements applicable—
19	(1) to persons convicted of offenses created by
20	this section other than those created by subsections (f)
21	and (g), to ensure conformity with the United States
22	Sentencing Guidelines, sections 2H4.1 (peonage of-
23	fenses) and 2H4.2 (labor offenses); and
24	(2) to persons convicted of offenses created by

subsection (f) or (g) of this section, to ensure con-

1	formity with the United States Sentencing Guide-
2	lines, sections 2G1.1 (promoting commercial sex acts
3	with persons other than minors) and 2G1.3 (pro-
4	moting commercial sex acts or prohibited sexual con-
5	duct with a minor, and related offenses.
6	SEC. 222. JURISDICTION IN CERTAIN TRAFFICKING OF-
7	FENSES.
8	(a) In General.—Chapter 77 of title 18, United
9	States Code, is amended by adding at the end the following:
10	"§ 1596. Additional jurisdiction in certain trafficking
11	offenses
12	"(a) In General.—In addition to any domestic or
13	extra-territorial jurisdiction otherwise provided by law, the
14	courts of the United States have extra-territorial jurisdic-
15	tion over any offense (or any attempt or conspiracy to com-
16	mit an offense) under section 1581, 1583, 1584, 1589, 1590,
17	or 1591 if—
18	"(1) an alleged offender or victim of the offense
19	is a national of the United States or an alien law-
20	fully admitted for permanent residence (as those
21	terms are defined in section 101 of the Immigration
22	and Nationality Act (8 U.S.C. 1101)); or
23	"(2) an alleged offender is present in the United
24	States, irrespective of the nationality of the alleged of-
25	fender.

1	"(b) Limitation on Prosecutions of Offenses
2	Prosecuted in Other Countries.—No prosecution may
3	be commenced against a person under this section if a for-
4	eign government, in accordance with jurisdiction recognized
5	by the United States, has prosecuted or is prosecuting such
6	person for the conduct constituting such offense, except upon
7	the approval of the Attorney General or the Deputy Attor-
8	ney General (or a person acting in either such capacity),
9	which function of approval may not be delegated.".
10	(b) Clerical Amendment.—The table of sections at
11	the beginning of chapter 77 of title 18, United States Code,
12	is amended by adding at the end the following new item.
	"1596. Additional jurisdiction in certain trafficking offenses.".
13	SEC. 223. AMENDMENT OF OTHER CRIMES RELATED TO
13 14	SEC. 223. AMENDMENT OF OTHER CRIMES RELATED TO TRAFFICKING.
14	TRAFFICKING.
14 15	TRAFFICKING. (a) Aliens Entering the United States.—
14 15 16	TRAFFICKING. (a) ALIENS ENTERING THE UNITED STATES.— (1) IN GENERAL.—Section 278 of the Immigra-
14 15 16 17	TRAFFICKING. (a) ALIENS ENTERING THE UNITED STATES.— (1) IN GENERAL.—Section 278 of the Immigration and Nationality Act (8 U.S.C. 1328) is amended
14 15 16 17	TRAFFICKING. (a) ALIENS ENTERING THE UNITED STATES.— (1) IN GENERAL.—Section 278 of the Immigration and Nationality Act (8 U.S.C. 1328) is amended to read as follows:
14 15 16 17 18 19 20	TRAFFICKING. (a) Aliens Entering the United States.— (1) In General.—Section 278 of the Immigration and Nationality Act (8 U.S.C. 1328) is amended to read as follows: "Aliens in Prostitution
14 15 16 17 18 19 20 21	TRAFFICKING. (a) Aliens Entering the United States.— (1) In General.—Section 278 of the Immigration and Nationality Act (8 U.S.C. 1328) is amended to read as follows: "Aliens in Prostitution" "Sec. 278. (a) Generally.—Whoever, for the pur-
14 15 16 17 18 19 20 21	TRAFFICKING. (a) Aliens Entering the United States.— (1) In General.—Section 278 of the Immigration and Nationality Act (8 U.S.C. 1328) is amended to read as follows: "Aliens in Prostitution" "Sec. 278. (a) Generally.—Whoever, for the purposes of prostitution or for any other any sexual activity
14 15 16 17 18 19 20 21	TRAFFICKING. (a) Aliens Entering the United States.— (1) In General.—Section 278 of the Immigration and Nationality Act (8 U.S.C. 1328) is amended to read as follows: "Aliens in Prostitution" "Sec. 278. (a) Generally.—Whoever, for the purposes of prostitution or for any other any sexual activity for which any person can be charged with a criminal of-

- 1 "(2) knowing or in reckless disregard of the fact
- 2 that an individual is an alien who lacks lawful au-
- 3 thority to come to, enter, or reside in the United
- 4 States, knowingly holds, keeps, maintains, supports,
- 5 employs, or harbors the individual in any place in
- 6 the United States, including any building or any
- 7 means of transportation, or attempts to do so,
- 8 shall be fined under title 18, United States Code, or impris-
- 9 oned not more than 10 years, or both.
- 10 "(b) Special Evidentiary Rule.—In all prosecu-
- 11 tions under this section, the testimony of a husband or wife
- 12 shall be admissible and competent evidence against each
- 13 *other*.".
- 14 (2) CLERICAL AMENDMENT.—The table of con-
- 15 tents of the Immigration and Nationality Act is
- amended by amending the item relating to section
- 17 278 to read as follows:

"Sec. 278. Aliens in prostitution.".

- 18 (b) Amendment to the Sentencing Guidelines.—
- 19 Pursuant to its authority under section 994 of title 28,
- 20 United States Code, and in accordance with this section,
- 21 the United States Sentencing Commission shall review and,
- 22 if appropriate, amend the sentencing guidelines and policy
- 23 statements applicable to persons convicted of offenses cre-
- 24 ated by this section to ensure conformity with the United
- 25 States Sentencing Guidelines, section 2H4.1 (peonage of-

- 1 fenses) in violations involving a holding under section
- 2 278(a)(2) of the Immigration and Nationality Act (8)
- 3 U.S.C. 1328(a)(2)), and section 2G1.1 otherwise.
- 4 (c) IMBRA VIOLATIONS.—Section 833(d)(5)(B) of the
- 5 Violence Against Women and Department of Justice Reau-
- 6 thorization Act of 2005 (Public Law 109–162) is amended
- 7 by striking "interstate or foreign commerce, an inter-
- 8 national marriage broker that, within the special maritime
- 9 and territorial jurisdiction of the United States, violates"
- 10 and inserting "interstate or foreign commerce or within the
- 11 special maritime and territorial jurisdiction of the United
- 12 States, an international marriage broker that violates".
- 13 SEC. 224. MODEL STATUTES PROVIDED TO STATES.
- 14 (a) Required Changes to Model Statute.—The
- 15 Attorney General shall ensure that any model
- 16 antitrafficking statute provided to any State shall specifi-
- 17 cally provide that no provision of such model statute shall
- 18 be construed as derogating from or in any way limiting
- 19 or constraining the operation of State law relating to pros-
- 20 titution and individuals involved in securing, exploiting,
- 21 or otherwise abusing prostitutes.
- 22 (b) Publication.—The Attorney General shall ensure
- 23 that any new model statute that is consistent with sub-
- 24 section (a) shall be immediately put on the website of the
- 25 Department of Justice in place of the existing statute.

1	(c) Additional Model State Statute.—The De-
2	partment of Justice shall draft and post on the website of
3	the Department of Justice a model state statute setting forth
4	best legislative practices in the area of state and local
5	antiprostitution enforcement for use by States of the United
6	States.
7	Subtitle D—Activities of the United
8	States Government
9	SEC. 231. ANNUAL REPORT BY THE ATTORNEY GENERAL.
10	Section $105(d)(7)$ of the Trafficking Victims Protection
11	Act of 2000 (22 U.S.C. 7103(d)(7)) is amended—
12	(1) in subparagraph (A), by inserting "the At-
13	torney General," after "the Secretary of Labor,";
14	(2) in subparagraph (G), by striking "and" at
15	$the\ end;$
16	(3) by redesignating subparagraph (H) as sub-
17	paragraph (J); and
18	(4) by inserting after subparagraph (G) the fol-
19	lowing new subparagraphs:
20	"(H) activities by the Department of De-
21	fense to combat trafficking in persons, including
22	educational efforts for and disciplinary actions
23	taken against members of the United States
24	Armed Forces, materials included in training of
25	the armed forces of foreign countries, and efforts

1	to ensure that United States Government con-
2	tractors do not engage in trafficking in persons;
3	"(I) activities or actions by Federal depart-
4	ments and agencies to enforce—
5	"(i) section 106(g) of this Act and any
6	similar provision of law, regulation, or pol-
7	icy relating to United States Government
8	contractors and their employees or United
9	States Government subcontractors and their
10	employees that engage in severe forms of
11	trafficking in persons, procurement of com-
12	mercial sex acts, or use of forced labor, in-
13	cluding debt bondage;
14	"(ii) section 307 of the Tariff Act of
15	1930 (19 U.S.C. 1307; relating to prohibi-
16	tion on importation of convict made goods),
17	including any determinations by the Sec-
18	retary of Homeland Security to waive the
19	restrictions of such section; and
20	"(iii) prohibitions on the procurement
21	by the United States Government of items
22	or services produced by slave labor, con-
23	sistent with Executive Order 13107 (Decem-
24	ber 10, 1998); and".

1	SEC. 232. ANNUAL ANTI-TRAFFICKING CONFERENCE.	
2	Section $201(a)(2)(A)(ii)$ of the Trafficking Victims	
3	Protection Reauthorization Act of 2005 (42 U.S.C.	
4	14044(a)(2)(A)(ii)) is amended by inserting before the semi-	
5	colon at the end the following: "and the use of existing Fed-	
6	eral and State criminal laws that do not require force,	
7	fraud, or coercion as an element of a felony crime to pros-	
8	ecute such persons".	
9	SEC. 233. SENIOR POLICY OPERATING GROUP.	
10	Section 206 of the Trafficking Victims Protection Re	
11	authorization Act of 2005 (42 U.S.C. 14044d) is amended	
12	by striking ", as the department or agency determines ap-	
13	propriate,".	
14	SEC. 234. COORDINATORS TO COMBAT HUMAN TRAF-	
15	FICKING.	
16	(a) Department of Justice.—	
17	(1) Establishment.—The Attorney General	
18	shall establish within the Office of the Deputy Attor-	
19	ney General a Coordinator to Combat Human Traf-	
20	ficking.	
21	(2) Duties.—In addition to any other respon-	
22	sibilities that the Attorney General may assign, the	
23	Coordinator shall have the following responsibilities:	
24	(A) Ensure coordination of policies relating	
25	to victims of trafficking among the various of-	

fices and components of the Department of Jus-

1	tice, including the Civil Division, the Criminal
2	Division, the Office of Justice Programs, and the
3	Federal Bureau of Investigation.
4	(B) Monitor, review, and make rec-
5	ommendations regarding assistance to victims of
6	trafficking to ensure that assistance policies are
7	consistent with the Department's prosecution
8	strategies and activities.
9	(C) Ensure improved communication and
10	coordination with State and local law enforce-
11	ment agencies regarding prosecution of offenses
12	relating to victims of trafficking.
13	(D) Represent the Department at inter-
14	agency mechanisms relating to trafficking in
15	persons, including the Senior Policy Operating
16	Group.
17	(E) Serve, in conjunction with the Coordi-
18	nator to Combat Human Trafficking of the De-
19	partment of Labor (established pursuant to sub-
20	section (b)), as the executive secretariat of the
21	Trafficking in Persons and Worker Exploitation
22	Task Force.
23	(3) Staff.—The Attorney General shall ensure
24	that the Coordinator has sufficient staff to carry out

the duties described in paragraph (2).

1	(4) Authorization of Appropriations.—
2	There is authorized to be appropriated such sums as
3	may be necessary to carry out this subsection.
4	(b) Department of Labor.—
5	(1) Establishment.—The Secretary of Labor
6	shall establish within the Department of Labor a Co-
7	ordinator to Combat Human Trafficking.
8	(2) Duties.—In addition to any other respon-
9	sibilities that the Secretary of Labor may assign, the
10	Coordinator shall have the following responsibilities:
11	(A) Ensure coordination of policies relating
12	to victims of trafficking, both in the United
13	States and abroad, among the various offices and
14	components of the Department of Labor, includ-
15	ing the Office of the Solicitor, the Employment
16	Standards Administration, the Wage and Hour
17	Division, the Bureau of International Labor Af-
18	fairs, and the Office of Child Labor, Forced
19	Labor, and Human Trafficking.
20	(B) Ensure improved communication and
21	coordination with State labor agencies relating
22	to trafficking in persons.
23	(C) Represent the Department at inter-
24	agency mechanisms relating to trafficking in

1 persons, including the Senior Policy Operating 2 Group. (D) Serve, in conjunction with the Coordi-3 4 nator to Combat Human Trafficking of the De-5 partment of Justice (established pursuant to sub-6 section (a)), as the executive secretariat of the 7 Trafficking in Persons and Worker Exploitation 8 Task. 9 (3) Staff.—The Secretary of Labor shall ensure 10 that the Coordinator has sufficient staff to carry out 11 the duties described in paragraph (2). 12 AUTHORIZATION OF APPROPRIATIONS.— 13 There is authorized to be appropriated such sums as 14 may be necessary to carry out this subsection. 15 (c) Rule of Construction.—Nothing in this section shall be construed as affecting or derogating from the re-16 sponsibilities of the Senior Policy Operating Group estab-17 lished by section 206 of the Trafficking Victims Protection Reauthorization Act of 2005. 19 20 (d) Definition.—In this section, the term "victim of 21 trafficking" has the meaning given the term in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 23 7102).

1	SEC. 235. PREVENTING UNITED STATES TRAVEL BY TRAF-
2	FICKERS.
3	Section $212(a)(2)(H)(i)$ of the Immigration and Na-
4	tionality Act (8 U.S.C. $1182(a)(2)(H)(i)$) is amended by
5	striking "consular officer" and inserting "consular officer,
6	the Secretary of State,".
7	SEC. 236. ENHANCING EFFORTS TO COMBAT THE TRAF-
8	FICKING OF CHILDREN.
9	(a) Findings and Sense of Congress.—
10	(1) FINDINGS.—The Congress finds as follows:
11	(A) The United States Government cur-
12	rently estimates that up to 17,500 individuals
13	are trafficked into the United States each year.
14	Of these, some 50 percent are believed to be
15	under the age of 18. Many of these children are
16	victims of sex trafficking and are forced into
17	prostitution and other exploitative activities in
18	the United States.
19	(B) Despite the large number of children
20	trafficked into the United States every year, the
21	Department of Health and Human Services has
22	identified an average of 20 children per year as
23	trafficking victims through fiscal year 2006. This
24	disparity between estimated and identified vic-
25	tims demonstrates that much more needs to be

- done in educating individuals who may be com ing into contact with trafficked children.
- 3 (2) Sense of congress.—It is the sense of the Congress that, to the extent consistent with the treaties and other international agreements to which the 5 6 United States is a party, and to the extent prac-7 ticable, the United States Government should under-8 take efforts to protect children from severe forms of 9 trafficking and ensure that it does not repatriate chil-10 dren in Federal custody into settings that would 11 threaten their life or safety.
- 12 (b) Combatting Child Trafficking at the Bor-13 der and Ports of Entry of the United States.—
 - (1) Policies and procedures.—In order to enhance the efforts of the United States to prevent trafficking in persons, the Secretary of State, in conjunction with the Secretary of Homeland Security and the Secretary of Health and Human Services, shall develop policies and procedures to ensure that unaccompanied alien children in the United States are safely repatriated to their country of nationality or of last habitual residence.
 - (2) Special rules for children from contiguous countries.—

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1	(A) Determinations.—Any unaccom-
2	panied alien child who is a national or habitual
3	resident of a country that is contiguous with the
4	United States and has an agreement in writing
5	with the United States described in subpara-
6	graph (C), shall be treated in accordance with
7	subparagraph (B), if the Secretary of Homeland
8	Security determines, on a case-by-case basis,
9	that—
10	(i) such child has not been a victim of
11	a severe form of trafficking in persons, and
12	such child does not have a fear of being traf-
13	ficked upon return to the child's country of
14	nationality or of last habitual residence;
15	(ii) such child does not have a fear of
16	returning to the child's country of nation-
17	ality or of last habitual residence owing to
18	a fear of persecution;
19	(iii) the return of such child to the
20	child's country of nationality or of last ha-
21	bitual residence would not endanger the life
22	or safety of such child; and
23	(iv) the child is able to make an inde-
24	pendent decision to withdraw the child's ap-

1	plication for admission to the United
2	States.
3	(B) Return.—An immigration officer who
4	finds an unaccompanied alien child described in
5	subparagraph (A) at a land border or port of
6	entry of the United States and determines that
7	such child is inadmissible under the Immigra-
8	tion and Nationality Act (8 U.S.C. 1101 et seq.)
9	shall—
10	(i) permit such child to withdraw the
11	child's application for admission pursuant
12	to section $235(a)(4)$ of the Immigration and
13	Nationality Act (8 U.S.C. 1225(a)(4)); and
14	(ii) return such child to the child's
15	country of nationality or country of last ha-
16	bitual residence.
17	(C) Contiguous country agreements.—
18	The Secretary of State shall ensure that any
19	agreements entered into between the United
20	States and a country contiguous to the United
21	States with respect to the repatriation of chil-
22	dren shall be designed to protect children from
23	severe forms of trafficking in persons. Such
24	agreements shall, at a minimum, provide that—

1	(i) no child shall be returned to the
2	child's country of nationality or of last ha-
3	bitual residence unless returned to appro-
4	priate officials or employees of the accepting
5	country's government;
6	(ii) no child shall be returned to the
7	child's country of nationality or of last ha-
8	bitual residence outside of reasonable busi-
9	ness hours; and
10	(iii) border personnel of the countries
11	that are parties to such agreements are
12	trained in the terms of such agreements.
13	(3) Rule for other children.—The custody
14	of unaccompanied alien children not described in
15	paragraph (2)(A) who are apprehended at the border
16	of the United States or at a United States port of
17	entry shall be treated in accordance with subsection
18	(c).
19	(4) Screening.—Within 48 hours of the appre-
20	hension of a child who is believed to be described in
21	paragraph (2)(A), but in any event prior to returning
22	such child to the child's country of nationality or of
23	last habitual residence, the child shall be screened to
24	determine whether the child meets the criteria listed

in paragraph (2)(A). If the child does not meet such

criteria, or if no determination can be made within

48 hours of apprehension, the child shall immediately

be transferred to the Secretary of Health and Human

Services and treated in accordance with subsection

(c).

(5) Ensuring the safe repatriation of Children.—

- (A) REPATRIATION PILOT PROGRAM.—To protect children from trafficking and exploitation, the Secretary of State shall create a pilot program, in conjunction with non-governmental organizations and other national and international agencies and experts, to develop and implement best practices to ensure the safe and secure repatriation and reintegration of unaccompanied alien children into their country of nationality or of last habitual residence, including placement with their families or other sponsoring agencies.
- (B) Assessment of country conditions.—The Secretary of Homeland Security shall consult the State Department's Country Reports on Human Rights Practices and the Trafficking in Persons Report in assessing whether to repatriate an unaccompanied alien child to a

1	particular country. Such assessment shall con-
2	sider whether there is reasonable risk that repa-
3	triation of an unaccompanied alien child would
4	threaten the life or safety of the child.
5	(C) Report on repatriation of unac-
6	COMPANIED ALIEN CHILDREN.—Not later than
7	18 months after the date of the enactment of this
8	Act, and annually thereafter, the Secretary of
9	Homeland Security, in conjunction with the Sec-
10	retary of State and Secretary of Health and
11	Human Services, shall submit a report to the
12	Committee on the Judiciary of the Senate and
13	the Committee on the Judiciary of the House of
14	Representatives on efforts to repatriate unaccom-
15	panied alien children. Such report shall in-
16	clude—
17	(i) the number of unaccompanied alien
18	children ordered removed and the number of
19	such children actually removed from the
20	United States;
21	(ii) a statement of the nationalities,
22	ages, and gender of such children;
23	(iii) a description of the policies and
24	procedures used to effect the removal of such
25	children from the United States and the

1	steps taken to ensure that such children
2	were safely and humanely repatriated to
3	their country of nationality or of last habit-
4	ual residence, including a description of the
5	repatriation pilot program created pursu-
6	ant to subparagraph (A);
7	(iv) a description of the type of immi-
8	gration relief sought and denied to such
9	children;
10	(v) any information gathered in assess-
11	ments of country and local conditions pur-
12	suant to paragraph (2); and
13	(vi) statistical information and other
14	data on unaccompanied alien children as
15	provided for in section $462(b)(1)(J)$ of the
16	Homeland Security Act of 2002 (6 U.S.C.
17	279(b)(1)(J)).
18	(D) PLACEMENT IN REMOVAL PRO-
19	ceedings.—Any unaccompanied alien child
20	sought to be removed by the Department of
21	Homeland Security, except for an unaccom-
22	panied alien child from a contiguous country
23	subject to exceptions under $subsection$ (b)(2),
24	shall be placed in removal proceedings under sec-

1	tion 240 of the Immigration and Nationality Act
2	(8 U.S.C. 1229a).
3	(c) Combatting Child Trafficking and Exploi-
4	TATION IN THE UNITED STATES.—
5	(1) Care and custody of unaccompanied
6	ALIEN CHILDREN.—
7	(A) In general.—Except as otherwise pro-
8	vided under subparagraphs (B) and (C) and
9	subsection (b), the care and custody of all unac-
10	companied alien children, including responsi-
11	bility for their detention, where appropriate,
12	shall be the responsibility of the Secretary of
13	Health and Human Services.
14	(B) Exception for children who have
15	COMMITTED CRIMES.—Notwithstanding subpara-
16	graph (A), the Attorney General shall retain or
17	assume the custody and care of any unaccom-
18	panied alien child who is pending prosecution
19	for a Federal crime or serving a sentence pursu-
20	ant to a conviction for a Federal crime.
21	(C) Exception for children who
22	THREATEN NATIONAL SECURITY.—Notwith-
23	standing subparagraph (A), the Secretary of
24	Homeland Security shall retain or assume the
25	custody and care of an unaccompanied alien

1	child if the Secretary of Homeland Security has
2	substantial evidence, based on an individualized
3	determination, that such child could personally
4	endanger the national security of the United
5	States.
6	(2) Notification.—Each department or agency
7	of the Federal Government shall notify the Depart-
8	ment of Health and Human services within 48 hours
9	upon—
10	(A) the apprehension or discovery of an un-
11	accompanied alien child; or
12	(B) any claim or suspicion that an alien in
13	the custody of such department or agency is
14	under 18 years of age.
15	(3) Transfers of unaccompanied alien chil-
16	DREN.—Any department or agency of the Federal
17	Government that has an unaccompanied alien child
18	in its custody shall transfer the custody of such child
19	to the Secretary of Health and Human Services with-
20	in 72 hours—
21	(A) upon a determination that such child is
22	an unaccompanied alien child, if the child is not
23	described in subparagraph (B) or (C) of para-
24	graph (1); or

(B) if the custody and care of the child has been retained or assumed by the Attorney General under paragraph (1)(B) or by the Secretary of Homeland Security under paragraph (1)(C), upon a determination that the child no longer meets the description set forth in such subparagraphs.

(4) AGE DETERMINATIONS.—

- (A) IN GENERAL.—The Secretary of Health and Human Services shall make an age determination for an alien described in paragraph (2)(B) and take whatever other steps are necessary to determine whether such alien is eligible for treatment under this section or section 462 of the Homeland Security Act of 2002 (6 U.S.C. 279).
- (B) PROCEDURES.—The Secretary of Health and Human Services, in consultation with the Secretary of Homeland Security, shall develop procedures to make a prompt determination of the age of an alien, which shall be used by the Secretary of Homeland Security and the Secretary of Health and Human Services for children in their respective custody. At a minimum, these procedures shall permit the presen-

tation of multiple forms of evidence, including
 the non-exclusive use of radiographs, to deter mine the age of the unaccompanied alien.

- 4 (d) Providing Safe and Secure Placements for 5 Children.—
- 6 (1) Policies and programs.—The Secretary of 7 Health and Human Services, Secretary of Homeland 8 Security, Attorney General, and Secretary of State 9 shall establish policies and programs to ensure that 10 unaccompanied alien children in the United States 11 are protected from traffickers and other persons seek-12 ing to victimize or otherwise engage such children in 13 criminal, harmful, or exploitative activity, including 14 policies and programs reflecting best practices in wit-15 ness security programs.
 - (2) SAFE AND SECURE PLACEMENTS.—Subject to section 462(b)(2) of the Homeland Security Act of 2002 (6 U.S.C. 279(b)(2)), an unaccompanied alien child in the custody of the Secretary of Health and Human Services shall be promptly placed in the least restrictive setting that is in the best interest of the child. Placement of child trafficking victims may include placement with competent adult victims of the same trafficking scheme in order to ensure continuity of care and support. A child shall not be placed in

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a secure facility absent an independent finding that
 the child poses a danger to self or others.

(3) Safety and Suitability assessments.—

(A) IN GENERAL.—Subject to the requirements of subparagraph (B), an unaccompanied alien child may not be placed with a person or entity unless the Secretary of Health and Human Services makes a determination that the proposed custodian is capable of providing for the child's physical and mental well-being. Such determination shall, at a minimum, include verification of the custodian's identity and relationship to the child, if any, as well as an independent finding that the individual has not engaged in any activity that would indicate a potential risk to the child.

(B) Home studies.—Before placing the child with an individual, the Secretary of Health and Human Services shall determine whether a home study is first necessary. A home study shall be conducted for a child who is a victim of a severe form of trafficking in persons, a special needs child with a disability (as defined in section 3 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102(2))), or a child who has

been a victim of physical or sexual abuse under circumstances that indicate that the child's health or welfare has been significantly harmed or threatened. The Secretary of Health and Human Services shall conduct follow-up services, during the pendency of removal proceedings, on children and custodians for whom a home study was conducted.

- (C) Database access.—In conducting suitability assessments, the Secretary of Health and Human Services shall have access to all relevant information in the appropriate Federal, State, and local law enforcement and immigration databases.
- (4) Legal orientation presentations.—The Secretary of Health and Human Services shall ensure that custodians receive legal orientation presentations provided through the Legal Orientation Program administered by the Executive Office for Immigration Review. At a minimum, such presentations shall address the custodian's responsibility to ensure the child's appearance at all immigration proceedings and to protect the child from mistreatment, exploitation, and trafficking.

- (5) Access to counsel.—The Secretary of Health and Human Services shall ensure, to the greatest extent practicable, that all unaccompanied alien children who are or have been in the custody of the Secretary or the Secretary of Homeland Security, and who are not described in subsection (b)(2)(A), have competent counsel to represent them in legal proceedings or matters and protect them from mistreatment, exploitation, and trafficking. To the greatest extent practicable, the Secretary of Health and Human Services shall make every effort to utilize the services of competent pro bono counsel who agree to provide representation to such children without charge.
 - (6) Guardians ad litem.—The Secretary of Health and Human Services shall implement a program to appoint independent guardians ad litem for child trafficking victims and other vulnerable unaccompanied alien children. A guardian ad litem shall be provided access to materials necessary to effectively advocate for the best interest of the child. The guardian ad litem shall not be compelled to testify or provide evidence in any proceeding concerning any information or opinion received from the child in the course of serving as a guardian ad litem. The guardian ad litem shall be presumed to be acting in good

- faith and be immune from civil and criminal liability for lawful conduct of duties as described in this
 provision.
- 4 (7) Confidentiality.—The Secretary of Health 5 and Human Services shall maintain the privacy and 6 confidentiality of all information gathered in the 7 course of the care, custody, and placement of unac-8 companied alien children, consistent with its role and 9 responsibilities under the Homeland Security Act of 10 2002 to act as guardian in loco parentis in the best 11 interest of the unaccompanied alien child, by not dis-12 closing such information to other government agencies 13 or nonparental third parties. The Secretary may pro-14 vide information to a duly recognized law enforce-15 ment entity in connection with a prosecution or in-16 vestigation of an offense described in paragraph (2) 17 or (3) of section 212(a) of the Immigration and Na-18 tionality Act (8 U.S.C. 1182(a)), when such informa-19 tion is requested in writing by such entity.
- 20 (e) Permanent Protection for Certain At-Risk 21 Children.—
- (1) IN GENERAL.—Section 101(a)(27)(J) of the
 Immigration and Nationality Act (8 U.S.C.
 1101(a)(27)(J)) is amended—

(A) in clause (i), by striking "State and who has been deemed eligible by that court for long-term foster care due to abuse, neglect, or abandonment;" and inserting "State, or an individual or entity appointed by a State or juvenile court located in the United States, and whose reunification with one or both of the immigrant's parents is not viable due to abuse, neglect, abandonment, or a similar basis found under State law;";

(B) in clause (iii), in the matter preceding subclause (I), by striking "the Attorney General expressly consents to the dependency order serving as a precondition to the grant of special immigrant juvenile status;" and inserting "the Secretary of Homeland Security consents to the grant of special immigrant juvenile status,"; and

(C) in clause (iii)(I), by striking "in the actual or constructive custody of the Attorney General unless the Attorney General specifically consents to such jurisdiction;" and inserting "in the custody of the Secretary of Health and Human Services unless the Secretary of Health and Human Services specifically consents to such jurisdiction;".

- 1 (2) EXPEDITIOUS ADJUDICATION.—All applica-2 tions for special immigrant status under section 3 101(a)(27)(J) of the Immigration and Nationality 4 Act (8 U.S.C. 1101(a)(27)(J)) shall be adjudicated by 5 the Secretary of Homeland Security not later than 6 180 days after the date of filing the application.
 - (3) ADJUSTMENT OF STATUS.—Section 245(h)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1255(h)(2)(A)) is amended to read as follows:
 - "(A) paragraphs (4), (5)(A), (6)(A), (6)(C), (6)(D), (7)(A), 9(B), and 9(C)(i)(I) of section 212(a) shall not apply; and".

(4) Eligibility for assistance.—

(A) In GENERAL.—A child who has been granted special immigrant status under section 101(a)(27)(J) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(J)) and who was either in the custody of the Secretary of Health and Human Services at the time a dependency order was granted for such child or who was receiving services pursuant to section 501(a) of the Refugee Education Assistance Act of 1980 (8 U.S.C. 1522 note) at the time such dependency order was granted, shall be eligible for placement

1	and services under section 412(d) of the Immi-
2	gration and Nationality Act (8 U.S.C. 1522(d))
3	until the earlier of—
4	(i) the date on which the child reaches
5	the age designated in section $412(d)(2)(B)$
6	of the Immigration and Nationality Act (8
7	$U.S.C.\ 1522(d)(2)(B));\ or$
8	(ii) the date on which the child is
9	placed in a permanent adoptive home.
10	(B) State reimbursement.—If State fos-
11	ter care funds are expended on behalf of a child
12	who is not described in subparagraph (A) and
13	has been granted special immigrant status under
14	section $101(a)(27)(J)$ of the Immigration and
15	Nationality Act (8 U.S.C. 1101(a)(27)(J)), the
16	Federal Government shall reimburse the State in
17	which the child resides for such expenditures by
18	the State.
19	(5) State courts acting in loco parentis.—
20	A department or agency of a State, or an individual
21	or entity appointed by a State court or juvenile court
22	located in the United States, acting in loco parentis,
23	shall not be considered a legal guardian for purposes
24	of this section or section 462 of the Homeland Secu-
25	rity Act of 2002 (6 U.S.C. 279).

1	(6) Transition rule.—Notwithstanding any
2	other provision of law, an alien described in section
3	101(a)(27)(J) of the Immigration and Nationality
4	Act (8 U.S.C. $1101(a)(27)(J)$), as amended by para-
5	graph (1), may not be denied special immigrant sta-
6	tus under such section after the date of the enactment
7	of this Act based on age if the alien was a child on
8	the date on which the alien applied for such status.
9	(7) Access to asylum protections.—Section
10	208 of the Immigration and Nationality Act (8
11	U.S.C. 1158) is amended—
12	(A) in subsection (a)(2), by adding at the
13	end the following:
14	"(E) Applicability.—Subparagraphs (A)
15	and (B) shall not apply to an unaccompanied
16	alien child (as defined in section 462(g) of the
17	Homeland Security Act of 2002 (6 U.S.C.
18	279(g)))."; and
19	(B) in subsection (b)(3), by adding at the
20	end the following:
21	"(C) Initial jurisdiction.—An asylum
22	officer (as defined in section $235(b)(1)(E)$) shall
23	have initial jurisdiction over any asylum appli-
24	cation filed by an unaccompanied alien child (as
25	defined in section 462(q) of the Homeland Secu-

1	rity Act of 2002 (6 U.S.C. 279(g))), regardless of
2	whether filed in accordance with this section or
3	section 235(b).".
4	(8) Specialized needs of children.—Appli-
5	cations for asylum and other forms of relief from re-
6	moval in which a child is the principal applicant
7	shall be governed by regulations which take into ac-
8	count the specialized needs of children and which ad-
9	dress both procedural and substantive aspects of han-
10	dling children's cases.
11	(f) Training.—The Secretary of State, the Secretary
12	of Homeland Security, the Secretary of Health and Human
13	Services and the Attorney General shall provide specialized
14	training to all Federal personnel who come into contact
15	with unaccompanied alien children. Such personnel shall
16	be trained to work with unaccompanied alien children, in-
17	cluding identifying children who are a victim of a severe
18	form of trafficking in persons, and children for whom asy-
19	lum or special immigrant relief may be appropriate, in-
20	$cluding\ children\ described\ in\ subsection\ (b)(2).$
21	(g) Amendments to the Homeland Security Act
22	OF 2002.—
23	(1) Additional responsibilities.—Section
24	462(b)(1)(L) of the Homeland Security Act of 2002 (6
25	U.S.C. $279(b)(1)(L)$) is amended by striking the pe-

1	riod at the end and inserting ", including regular fol-
2	low-up visits to such facilities, placements, and other
3	entities, to assess the continued suitability of such
4	placements.".
5	(2) Technical corrections.—Section 462(b)
6	of the Homeland Security Act of 2002 (6 U.S.C.
7	279(b)) is amended—
8	(A) in paragraph (3), by striking "para-
9	graph (1)(G)," and inserting "paragraph (1),";
10	and
11	(B) by adding at the end the following:
12	"(4) Rule of construction.—Nothing in
13	paragraph (2)(B) may be construed to require that a
14	bond be posted for an unaccompanied alien child who
15	is released to a qualified sponsor.".
16	(h) Definition of Unaccompanied Alien Child.—
17	(1) In general.—For purposes of this section,
18	the term "unaccompanied alien child" has the mean-
19	ing given such term in section 462(g) of the Home-
20	land Security Act of 2002 (6 U.S.C. 279(g)).
21	(2) Clarification of Definition.—For the
22	purposes of section $462(g)(2)$ of the Homeland Secu-
23	rity Act of 2002 (6 U.S.C. $279(g)(2)$) and this section,
24	a parent or legal guardian shall not be considered to
25	be available to provide care and physical custody of

1	an alien child unless such parent is in the physical
2	presence of, and able to exercise parental responsibil-
3	ities over, such child at the time of such child's appre-
4	hension and during the child's detention.
5	(i) Effective Date.—This section shall take effect on
6	the date that is 90 days after the date of the enactment
7	of this Act.
8	(j) Applicability.—This section shall apply to all
9	aliens in the United States before, on, or after the date of
10	the enactment of this Act.
11	(k) Grants and Contracts.—The Secretary of
12	Health and Human Services may award grants to, and
13	enter into contracts with, voluntary agencies to carry out
14	this section and section 462 of the Homeland Security Act
15	of 2002 (6 U.S.C. 279).
16	TITLE III—AUTHORIZATIONS OF
17	APPROPRIATIONS
18	SEC. 301. TRAFFICKING VICTIMS PROTECTION ACT OF 2000.
19	Section 113 of the Trafficking Victims Protection Act
20	of 2000 (22 U.S.C. 7110) is amended—
21	(1) in subsection (a)—
22	(A) in the first sentence—
23	(i) by striking "104,"; and
24	(ii) by striking "\$1,500,000" and all
25	that follows through "2007" and inserting

1	"\$5,000,000 for each of the fiscal years 2008
2	through 2011"; and
3	(B) in the second sentence—
4	(i) by inserting "\$1,500,000 for addi-
5	tional personnel for each of the fiscal years
6	2008 through 2011" after "Office to Monitor
7	and Combat Trafficking"; and
8	(ii) by striking "2006 and 2007" and
9	inserting "2008 through 2011";
10	(2) in the first sentence of subsection (b), by
11	striking "\$5,000,000" and all that follows through
12	"2007" and inserting "\$15,000,000 for each of the fis-
13	cal years 2008 through 2011";
14	(3) in subsection (c)—
15	(A) in paragraph (1)—
16	(i) by striking "2004, 2005, 2006, and
17	2007" each place it appears and inserting
18	"2008 through 2011";
19	(ii) in subparagraph (B)—
20	(I) by striking "\$15,000,000" and
21	inserting "\$10,000,000"; and
22	(II) by adding at the end the fol-
23	lowing new sentence: "To carry out the
24	purposes of section $107(a)(1)(F)$, there
25	are authorized to be appropriated to

1	the Secretary of State \$500,000 for fis-
2	cal year 2008, \$750,000 for fiscal year
3	2009, and \$1,000,000 for each of the
4	fiscal years 2010 and 2011."; and
5	(iii) in subparagraph (C), by inserting
6	"(as added by section 109)" after "section
7	134 of the Foreign Assistance Act of 1961";
8	(B) by striking paragraph (2);
9	(C) by redesignating paragraph (3) as
10	paragraph (2); and
11	(D) in paragraph (2) (as redesignated by
12	$subparagraph\ (C))$ —
13	(i) by striking "section 104" and in-
14	serting "sections 116(f) and 502B(h) of the
15	Foreign Assistance Act of 1961 (as added by
16	section 104)"; and
17	(ii) by striking ", including the prepa-
18	ration" and all that follows through "sec-
19	tion";
20	(4) in subsection (d)—
21	(A) in the first sentence, by striking
22	"\$10,000,000" and all that follows through
23	"2007" and inserting "\$15,000,000 for each of
24	the fiscal years 2008 through 2011"; and

1	(B) in the second sentence, by striking
2	"\$250,000" and all that follows through "2007"
3	and inserting "\$500,000 for each of the fiscal
4	years 2008 through 2011";
5	(5) in subsection (e)—
6	(A) in paragraph (1), by striking
7	"\$5,000,000" and all that follows through
8	"2007" and inserting "\$15,000,000 for each of
9	the fiscal years 2008 through 2011";
10	(B) in paragraph (2)—
11	(i) by striking "section 109" and in-
12	serting "section 134 of the Foreign Assist-
13	ance Act of 1961 (as added by section
14	109)"; and
15	(ii) by striking "\$5,000,000" and all
16	that follows through "2007" and inserting
17	"\$15,000,000 for each of the fiscal years
18	2008 through 2011"; and
19	(C) in paragraph (3), by striking
20	"\$300,000" and all that follows through "2007"
21	and inserting "\$500,000 for each of the fiscal
22	years 2008 through 2011";
23	(6) in subsection (f), by striking "\$5,000,000"
24	and all that follows through "2007" and inserting

1	"\$15,000,000 for each of the fiscal years 2008 through
2	2011";
3	(7) in subsection (h), by striking "fiscal year
4	2006" and inserting "each of the fiscal years 2008
5	through 2011"; and
6	(8) in subsection (i), by striking "\$18,000,000"
7	and all that follows through "2007" and inserting
8	"\$18,000,000 for each of the fiscal years 2008 through
9	2011".
10	SEC. 302. TRAFFICKING VICTIMS PROTECTION REAUTHOR-
11	IZATION ACT OF 2005.
12	The Trafficking Victims Protection Reauthorization
13	Act of 2005 (Public Law 109–164) is amended—
14	(1) in paragraph (7) of section 102(b), by strik-
15	ing "2006 and 2007" and inserting "2008 through
16	2011";
17	(2) in subsection (b) of section 105, by adding at
18	the end the following new paragraph:
19	"(3) Authorization of Appropriations.—To
20	carry out this subsection, there are authorized to be
21	appropriated to the Secretary of Labor \$1,000,000 for
22	each of the fiscal years 2008 through 2011.";
23	(3) in subsection (c) of section 201—
24	(A) in paragraph (1), by striking
25	"\$2,500,000 for each of the fiscal years 2006 and

1	2007" each place it appears and inserting				
2	"\$3,000,000 for each of the fiscal years 2008				
3	through 2011"; and				
4	(B) in paragraph (2), by striking				
5	"\$1,000,000" and all that follows through				
6	"2007" and inserting "\$1,000,000 for each of the				
7	fiscal years 2008 through 2011";				
8	(4) in subsection (d) of section 202, by striking				
9	"\$10,000,000" and all that follows through "2007"				
10	and inserting "\$15,000,000 for each of the fiscal year.				
11	2008 through 2011";				
12	(5) in subsection (g) of section 203, by striking				
13	"\$5,000,000" and all that follows through "2007" and				
14	inserting "\$5,000,000 for each of the fiscal years 2008				
15	through 2011"; and				
16	(6) in subsection (d) of section 204, by striking				
17	"\$25,000,000" and all that follows through "2007"				
18	and inserting "\$25,000,000 for each of the fiscal years				
19	2008 through 2011".				
20	SEC. 303. RULE OF CONSTRUCTION.				
21	The amendments made by sections 301 and 302 shall				
22	not be construed to affect the availability of funds appro-				
23	priated pursuant to the authorizations of appropriations				
24	under the Trafficking Victims Protection Act of 2000 (divi-				
25	sion A of Public Law 106–386; 22 U.S.C. 7101 et seq.) and				

- 1 the Trafficking Victims Protection Reauthorization Act of
- 2 2005 (Public Law 109–164) before the date of the enactment
- 3 of this Act.
- 4 SEC. 304. TECHNICAL AMENDMENTS.
- 5 (a) Trafficking Victims Protection Act of
- 6 2000.—Sections 103(1) and 105(d)(7) of the Trafficking
- 7 Victims Protection Act of 2000 (22 U.S.C. 7102(1) and
- 8 7103(d)(7)) are amended by striking "Committee on Inter-
- 9 national Relations" each place it appears and inserting
- 10 "Committee on Foreign Affairs".
- 11 (b) Trafficking Victims Protection Reauthor-
- 12 IZATION ACT OF 2005.—Section 102(b)(6) and subsections
- 13 (c)(2)(B)(i) and (e)(2) of section 104 of the Trafficking Vic-
- 14 tims Protection Reauthorization Act of 2005 (Public Law
- 15 109-164) are amended by striking "Committee on Inter-
- 16 national Relations" each place it appears and inserting
- 17 "Committee on Foreign Affairs".

18 TITLE IV—PREVENTION OF THE

19 USE OF CHILD SOLDIERS

- 20 SEC. 401. SHORT TITLE.
- 21 This title may be cited as the "Child Soldier Preven-
- 22 tion Act of 2007".
- 23 SEC. 402. DEFINITIONS.
- 24 In this title:

1	(1) Appropriate congressional commit-					
2	TEES.—The term "appropriate congressional commit-					
3	tees" means—					
4	(A) the Committee on Foreign Affairs of the					
5	House of Representatives; and					
6	(B) the Committee on Foreign Relations of					
7	the Senate.					
8	(2) Child Soldier.—Consistent with the provi-					
9	sions of the Optional Protocol, the term "child sol-					
10	dier''—					
11	(A) means—					
12	(i) any person under age 18 who takes					
13	a direct part in hostilities as a member of					
14	governmental armed forces;					
15	(ii) any person under age 18 who has					
16	been compulsorily recruited into govern-					
17	mental armed forces;					
18	(iii) any person under age 16 volun-					
19	tarily recruited into governmental armed					
20	forces; and					
21	(iv) any person under age 18 recruited					
22	or used in hostilities by armed forces dis-					
23	tinct from the armed forces of a state; and					
24	(B) includes any person described in clauses					
25	(ii), (iii), and (iv) of subparagraph (A) who is					

1	serving in any capacity, including in a support
2	role such as a cook, porter, messenger, medic,
3	guard, or sex slave.

- (3) OPTIONAL PROTOCOL.—The term "Optional Protocol" means the Optional Protocol to the Convention on the Rights of the Child on the Involvement of Children in Armed Conflict, which establishes 18 as the minimum age for conscription or forced recruitment and requires states party to ensure that members of their armed forces under the age of 18 do not take a direct part in hostilities
- (4) United States Munitions List" means the list referred to in section 38(a)(1) of the Arms Export Control Act (22 U.S.C. 2778(a)(1)).

SEC. 403. FINDINGS.

- 17 Congress makes the following findings:
- (1) According to the September 7, 2005, report to the General Assembly of the United Nations by the Special Representative of the Secretary-General for Children and Armed Conflict, "In the last decade, two million children have been killed in situations of armed conflict, while six million children have been permanently disabled or injured. Over 250,000 chil-dren continue to be exploited as child soldiers and

- tens of thousands of girls are being subjected to rape
 and other forms of sexual violence.".
 - (2) According to the Center for Emerging
 Threats and Opportunities (CETO), Marine Corps
 Warfighting Laboratory, "The Child Soldier Phenomenon has become a post-Cold War epidemic that
 has proliferated to every continent with the exception
 of Antarctica and Australia.".
 - (3) Many of the children currently serving in armed forces or paramilitaries were forcibly conscripted through kidnapping or coercion, a form of human trafficking, while others joined military units due to economic necessity, to avenge the loss of a family member, or for their own personal safety.
 - (4) Some military and militia commanders force child soldiers to commit gruesome acts of ritual killings or torture, including acts of violence against other children.
 - (5) Many female child soldiers face the additional psychological and physical horrors of rape and sexual abuse, enslavement for sexual purposes by militia commanders, and severe social stigma should they return home.
 - (6) Some military and militia commanders target children for recruitment because of their psycho-

- logical immaturity and vulnerability to manipulation and indoctrination. Children are often separated from their families in order to foster dependence on military units and leaders. Consequently, many of these children suffer from deep trauma and are in need of psychological counseling and rehabilitation.
 - (7) Child soldiers are exposed to hazardous conditions and are at risk of physical injury and disability, psychological trauma, sexually transmitted diseases, respiratory and skin infections, and often death.
 - (8) On May 25, 2000, the United Nations adopted and opened for signature, ratification, and accession the Optional Protocol to the Convention on the Rights of the Child on the Involvement of Children in Armed Conflict.
 - (9) On June 18, 2002, the Senate unanimously approved the resolution advising and consenting to the ratification of the Optional Protocol.
 - (10) On December 23, 2002, the United States presented the ratified Optional Protocol to the United Nations.
 - (11) More than 110 governments worldwide have ratified the Optional Protocol, establishing a clear

- international norm concerning the use of children in
 combat.
- 3 (12) On December 2, 1999, the United States 4 ratified International Labour Convention 182, the 5 Convention concerning the Prohibition and Imme-6 diate Action for the Elimination of the Worst Forms 7 of Child Labour, which includes the use of child sol-8 diers among the worst forms of child labor.
 - (13) On October 7, 2005, the Senate gave its advice and consent to the ratification of the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, Supplementing the United Nations Convention Against Transnational Organized Crime.
 - (14) It is in the national security interest of the United States to reduce the chances that members of the United States Armed Forces will be forced to encounter children in combat situations.
 - (15) Section 502B(a)(3) of the Foreign Assistance Act of 1961 (22 U.S.C. 2304(a)(3)) provides that "the President is directed to formulate and conduct international security assistance programs of the United States in a manner which will promote and advance human rights and avoid identification of the United States, through such programs, with govern-

1	ments which deny to their people internationally rec-
2	ognized human rights and fundamental freedoms, in
3	violation of international law or in contravention of
4	the policy of the United States as expressed in this
5	section or otherwise".
6	SEC. 404. SENSE OF CONGRESS.
7	It is the sense of Congress that—
8	(1) the United States Government should con-
9	demn the conscription, forced recruitment or use of
10	children by governments, paramilitaries, or other or-
11	ganizations in hostilities;
12	(2) the United States Government should support
13	and, where practicable, lead efforts to establish and
14	uphold international standards designed to end this
15	abuse of human rights;
16	(3) the United States Government should expand
17	ongoing services to rehabilitate recovered child sol-
18	diers and to reintegrate them back into their commu-
19	nities by—
20	(A) offering ongoing psychological services
21	to help victims recover from their trauma and
22	relearn how to deal with others in nonviolent
23	ways such that they are no longer a danger to
24	their community, taking into consideration the

needs of girl soldiers, who may be at risk of ex-

1	clusion from disarmament, demobilization, and
2	reintegration programs;
3	(B) facilitating reconciliation with their
4	communities through negotiations with tradi-
5	tional leaders and elders to enable recovered
6	abductees to resume normal lives in their com-
7	munities; and
8	(C) providing educational and vocational
9	assistance;
10	(4) the United States should work with the inter-
11	national community, including, where appropriate,
12	third country governments, nongovernmental organi-
13	zations, faith-based organizations, United Nations
14	agencies, local governments, labor unions, and private
15	enterprise—
16	(A) on efforts to bring to justice rebel orga-
17	nizations that kidnap children for use as child
18	soldiers, including the Lord's Resistance Army
19	(LRA) in Uganda, Fuerzas Armadas
20	Revolucionarias de Colombia (FARC), and Lib-
21	eration Tigers of Tamil Eelam (LTTE) in Sri
22	Lanka, including, where feasible, by arresting
23	the leaders of such groups; and
24	(B) on efforts to recover those children who
25	have been abducted and to assist them in their

- 1 rehabilitation and reintegration into commu-2 nities;
 - (5) the Secretary of State, the Secretary of Labor, and the Secretary of Defense should coordinate programs to achieve the goals specified in paragraph (3), and in countries where the use of child soldiers is an issue, whether or not it is supported or sanctioned by the governments of such countries, United States diplomatic missions should include in their mission program plans a strategy to achieve the goals specified in such paragraph;
 - (6) United States diplomatic missions in countries in which governments use or tolerate child soldiers should develop, as part of annual program planning, strategies to promote efforts to end this abuse of human rights, identifying and integrating global best practices, as available, into such strategies to avoid duplication of effort; and
 - (7) in allocating or recommending the allocation of funds or recommending candidates for programs and grants funded by the United States Government, United States diplomatic missions should give serious consideration to those programs and candidates deemed to promote the end to this abuse of human rights.

1	SEC. 405. PROHIBITION ON PROVISION OF MILITARY AS-
2	SISTANCE TO FOREIGN GOVERNMENTS THAT
3	RECRUIT OR USE CHILD SOLDIERS.
4	(a) In General.—Subject to subsections (b), (c), and
5	(d), none of the funds made available to carry out sections
6	516 or 541 of the Foreign Assistance Act of 1961 (22 U.S.C.
7	2321j or 2347) or section 23 of the Arms Export Control
8	Act (22 U.S.C. 2763) may be used to provide assistance to,
9	and no item on the United States Munition List may be
10	exported to, the government of a country that the Secretary
11	of State determines has governmental armed forces or gov-
12	ernment supported armed groups, including paramilitaries,
13	militias, or civil defense forces, that recruit or use child sol-
14	diers.
15	(b) Publication of List of Foreign Governments
16	and Notification to Foreign Governments.—
17	(1) Publication of list of foreign govern-
18	MENTS.—The Secretary of State shall include a list of
19	the foreign governments subject to the prohibition in
20	subsection (a) in the report required by section 110(b)
21	of the Trafficking Victims Protection Act of 2000 (22
22	U.S.C. 7107(b)).
23	(2) Notification to foreign governments.—
24	The Secretary of State shall formally notify each for-
25	eign government subject to the prohibition in sub-
26	section (a).

1	(c) National Interest Waiver.—
2	(1) Waiver.—The President may waive the ap-
3	plication to a foreign government of the prohibition
4	in subsection (a) if the President determines that such
5	waiver is in the interest of the United States.
6	(2) Publication and notification.—The
7	President shall publish each waiver granted under
8	paragraph (1) in the Federal Register and shall no-
9	tify the appropriate congressional committees of each
10	such waiver, including the justification for the waiv-
11	er, in accordance with the regular notification proce-
12	dures of such committees.
13	(d) Reinstatement of Assistance.—The President
14	may provide to a foreign government assistance otherwise
15	prohibited under subsection (a) upon certifying to the ap-
16	propriate congressional committees that the foreign govern-
17	ment—
18	(1) has implemented effective measures to come
19	into compliance with the standards of this title; and
20	(2) has implemented effective policies and mech-
21	anisms to prohibit and prevent future use of child sol-
22	diers and to ensure that no children are recruited,
23	conscripted, or otherwise compelled to serve as child
24	soldiers.
25	(e) Exceptions —

1	(1) Assistance to address the problem of
2	CHILD SOLDIERS AND PROFESSIONALIZATION OF THE
3	MILITARY.—
4	(A) In general.—The President may pro-
5	vide to a foreign government assistance under
6	section 541 of the Foreign Assistance Act of 1961
7	(22 U.S.C. 2347; relating to international mili-
8	tary education and training) otherwise prohib-
9	ited under subsection (a) upon certifying to the
10	appropriate congressional committees that—
11	(i) the government is implementing ef-
12	fective measures to demobilize child soldiers
13	in its forces or in government supported
14	paramilitaries and to provide demobiliza-
15	tion, rehabilitation, and reintegration as-
16	sistance to those former child soldiers; and
17	(ii) the assistance provided by the
18	United States Government to the govern-
19	ment will go to programs that will directly
20	support professionalization of the military.
21	(B) Limitation.—The exception under sub-
22	paragraph (A) may not remain in effect for
23	more than 2 years following the date of notifica-
24	tion specified in subsection $(b)(2)$.

- 1 (2) Assistance to further cooperation
- 2 WITH THE UNITED STATES TO COMBAT INTER-
- 3 NATIONAL TERRORISM.—The President may provide
- 4 to a foreign government assistance under any provi-
- 5 sion of law specified in subsection (a) if the purpose
- 6 of the assistance is specifically designed to further co-
- 7 operation between the United States and the foreign
- 8 government to combat international terrorism.
- 9 (f) Effective Date; Applicability.—This section
- 10 takes effect 180 days after the date of the enactment of this
- 11 Act and shall apply to funds made available for the first
- 12 fiscal year beginning after such effective date and each sub-
- 13 sequent fiscal year.
- 14 SEC. 406. REPORTS.
- 15 (a) Preparation of Reports Regarding Child
- 16 Soldiers.—The Secretary of State shall ensure that
- 17 United States missions abroad thoroughly investigate re-
- 18 ports of the use of child soldiers in the countries in which
- 19 such missions are located.
- 20 (b) Information for Annual Human Rights Re-
- 21 PORTS.—In preparing those portions of the Department of
- 22 State's annual Country Reports on Human Rights Prac-
- 23 tices that relate to child soldiers, the Secretary of State shall
- 24 ensure that such portions include a description of the use
- 25 of child soldiers in each foreign country, including—

1	(1) trends toward improvement in such country
2	of the status of child soldiers or the continued or in-
3	creased tolerance of such practices; and
4	(2) the role of the government of such country in
5	engaging in or tolerating the use of child soldiers.
6	(c) Notification to Congress.—Not later than June
7	15 of each year for 10 years following the date of the enact-
8	ment of this Act, the President shall submit to the appro-
9	priate congressional committees—
10	(1) a list of any waivers or exceptions exercised
11	under section 405;
12	(2) a justification for those waivers and excep-
13	tions; and
14	(3) a description of any assistance provided pur-
15	suant to section 405.
16	(d) Report on Implementation of Title.—Not
17	later than 180 days after the date of the enactment of this
18	$Act,\ the\ President\ shall\ submit\ to\ appropriate\ congressional$
19	committees a report setting forth a strategy for achieving
20	the policy objectives of this title, including a description
21	of an effective mechanism for coordination of United States
22	Government efforts to implement this strategy.
23	(e) Report on Child Soldiers in Burma.—Not
24	later than 120 days after the date of enactment of this Act,
25	the Secretary of State shall submit to the appropriate con-

- 1 gressional committees a report of the recruitment and use
- 2 of child soldiers by the governmental armed forces or gov-
- 3 ernment-supported armed groups of the Government of
- 4 Burma, including paramilitaries, militias, or civil defense
- 5 forces.
- 6 SEC. 407. TRAINING FOR FOREIGN SERVICE OFFICERS.
- 7 Section 708 of the Foreign Service Act of 1980 (22
- 8 U.S.C. 4028) is amended by adding at the end the following
- 9 new subsection:
- 10 "(c) The Secretary of State, with the assistance of other
- 11 relevant officials, shall establish as part of the standard
- 12 training provided after January 1, 2008, for members of
- 13 the Service, including chiefs of mission, instruction on mat-
- 14 ters related to child soldiers and the terms of the Child Sol-
- 15 dier Prevention Act of 2007.".

Amend the title so as to read: "A bill to authorize appropriations for fiscal years 2008 through 2011 for the Trafficking Victims Protection Act of 2000, to enhance measures to combat trafficking in persons, and for other purposes.".

Union Calendar No. 281

110TH CONGRESS H. R. 3887

[Report No. 110-430, Part 1]

A BILL

To authorize appropriations for fiscal years 2008 through 2011 for the Trafficking Victims Protection Act of 2000, to enhance measures to combat forced labor, and for other purposes.

NOVEMBER 20, 2007

Committee on the Judiciary discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed